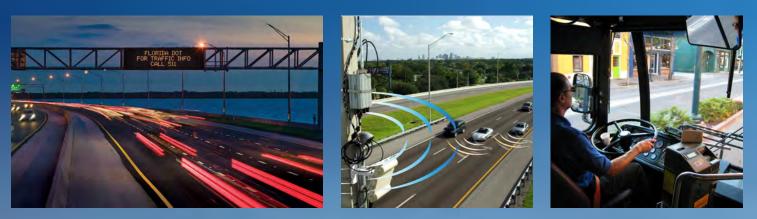
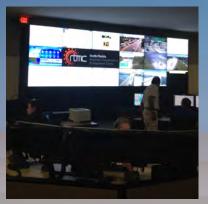
# TRANSPORTATION SYSTEMS MANAGEMENT & OPERATIONS





# 2017 STRATEGIC P L A N





**DRAFT** March 14, 2017







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# **EXECUTIVE SUMMARY**

The Florida Department of Transportation's (FDOT) 2017 Transportation Systems Management and Operations (TSM&O) Strategic Plan, hereafter called the "Strategic Plan," was developed by the State Traffic Engineering and Operations Office (STEOO), TSM&O Division, with considerable collaboration from Districts and other Central Office functional area managers.

The *Strategic Plan* presents the FDOT TSM&O vision, mission, goals, objectives, and Priority Focus Areas (PFA). It also poses Specific, Measurable, Accountable/Achievable, Relevant and Time-bound (SMART) action plans to be accomplished over the next three to five years.

Each section of the *Strategic Plan* is summarized below:

### A. Section I - TSM&O Vision, Mission, and Goals

Section I delineates FDOT's TSM&O program vision, mission, and goals. They are:

*VISION:* To increase the delivery rate of fatality-free and congestion-free transportation systems supporting the FDOT vision.

*MISSION:* To identify, prioritize, develop, implement, operate, maintain, and update TSM&O program strategies and measure their effectiveness for improved safety and mobility.

Related to the vision and mission are the program goals. Outcome-based goals cover all phases of TSM&O strategy development from planning, Preliminary Engineering (PE), and implementation through Operation and Maintenance (O&M). Performance areas are mobility, safety, and system up-time. Performance metrics for mobility include Planning Time Index (PTI), throughput, delay reduction, and open-road clearance times. In relation to safety, this *Strategic Plan* focuses on a reduction in frequency or rates of secondary crashes. System up-time availability focuses on up-time availability of field technologies, Regional Transportation Management Center (RTMC) technologies, communication infrastructure and statewide systems such as Florida's Advanced Traveler Information System (FLATIS) called FL511.

Three types of goals are included in this Section, as follows:

- Target Goals (Targets) ⇒ Targets apply to on-going O&M of existing TSM&O systems and strategies.
- Performance Enhancement Goals (PEG) ⇒ PEG apply to the O&M of existing systems to the extent the current performance has not yet attained targets and/or to the extent a District desires to improve targets above current levels.
- Project-Performance Enhancement Goals (P-PEG) ⇒ P-PEG apply to outcomes for TSM&O strategies and projects planned and funded for implementation.

A plan for establishing Targets is presented for each performance metric. District by District Targets will be established for routes, route segments and systems in rural areas, urban areas, urban cores and for statewide TSM&O program systems.

### B. Section II – Strategic Plan Development and Background

Section II summarizes the development, purpose, objectives, delivery and context of the *Strategic Plan*. To fulfill the TSM&O program vision, mission and goals and ensure departmental alignment, the *Strategic Plan* has the following objectives:

- Mainstream enhance TSM&O mainstreaming across applicable functional elements of FDOT.
- Identify innovation, emerging technologies, strategies, tools and resources.
- Prioritize statewide and regional TSM&O program focus areas.
- **Develop** partnership frameworks, resource realization plans, organizational frameworks, processes, standards, specifications, policies, guidelines, and training.
- Implement PFAs by means of pilot projects, research projects, test beds, strategic partnerships, stakeholder inclusion, and regional and statewide deployment.
- Operate and Maintain quantification and allocation of resources, policies, procedures, and scope templates, funding for O&M, and leverage District support and TSM&O teams.
- Measure Effectiveness define, monitor, and measure performance objectives.

These objectives are addressed in more detail throughout the Strategic Plan.

### C. Section III – TSM&O Snapshot - Where We Are Today

Section III summarizes FDOT's recent TSM&O program's Capability Maturity Model (CMM) assessment. As expected, the CMM ranked FDOT's capabilities for freeway management, incident management, and O&M as the most mature. Arterial, freight, and transit management capabilities are emerging, and need better definition for optimization. FDOT has made a significant investment in real-time data resources, data archiving, and data analysis resources. An important real-time data analysis tool discussed in this *Strategic Plan* is the Regional Integrated Traffic Information System (RITIS). Data archived in RITIS includes FDOT traffic detector data, privately collected vehicle probe data and SunGuide<sup>®</sup> event data. Section III also describes FDOT's nascent efforts regarding Connected Vehicle (CV) planning and pilot projects. Finally, Section III summarizes TSM&O best practices from Federal Highway Administration (FHWA), the National Operations Center of Excellence (NOCOE), Maryland's Coordinated Highways Action Response Team (CHART) program and the Washington State Department of Transportation's (WSDOT) performance assessment program, called the "Gray Notebook."

### D. Section IV - Challenges and Opportunities

Section IV describes safety and mobility challenges facing the State of Florida. Both safety and mobility trends need careful monitoring, especially in light of the goals expressed in the *Florida Strategic Highway Safety Plan* and the *Florida Transportation Plan* (FTP). Monitoring the trends is also important to achieve FDOT's vision of fatality-free and congestion-free transportation systems. FDOT also has opportunities to address these trends with existing systems, such as the statewide Freeway Management Systems (FMS) network, the newly developed Statewide Arterial Management Program (STAMP), growing implementation of Advanced Signal Control Technologies (ASCT), expanding use of the FLATIS, new adaptations of the TSM&O program's SunGuide software, emerging technologies such as CV systems, and a statewide commitment to priced express lane implementations in the largest urban areas.

### E. Section V - Roadmap to Achieving TSM&O Program Goals

Section V describes TSM&O PFAs, which include TSM&O program mainstreaming (see Section VI), freeway management, arterial management, express lanes, Integrated Corridor Management (ICM), CV and information systems. Section V provides highlevel guidance in the form of a roadmap for implementation of each of the PFAs. Various performance assessments are defined for reporting to the TSM&O Division which will maintain a record of projects and impacts.

### F. Section VI – TSM&O Program Mainstreaming

The TSM&O program mainstreaming discussion in Section VI is an important product of the *Strategic Plan*. The *Strategic Plan* summarizes how the TSM&O systems engineering process dovetails with FDOT's traditional project development process. The *Strategic Plan* identifies specific steps for integrating TSM&O program input into FDOT's Statewide Acceleration Transformation (SWAT) process defined in the 2016 update to the Project Development and Environment (PD&E) Manual. Section VI also describes FDOT manuals, guides, standards and specifications that will be created for or updated with TSM&O program content. VISION TSM&O will increase the delivery rate of fatality-free and congestion-free transportation systems supporting the FDOT vision and Florida Transportation Plan goals.

MISSION Identify, prioritize, develop, implement, operate, maintain, and update TSM&O strategies and measure their effectiveness for improved safety and mobility.

# **EXECUTIVE SUMMARY**

### G. Section VII – TSM&O Program Resources

This section discusses TSM&O program resource needs and recommendations. Resource topics covered include: District TSM&O staffing structure and positions, funding for TSM&O implementation, O&M, TSM&O program capacity, workforce development, and TSM&O program outreach.

A matrix of optional District TSM&O program staffing structures represents process and system models of TSM&O project management. A second matrix identifies the range of consultant positions and roles in TSM&O.

Funding for TSM&O program implementation, O&M explores funding mechanisms such as, the Ten-Year TSM&O Cost Feasible Plan (formerly known as the ITS Cost Feasible Plan) and maintenance funding.

The Statewide TSM&O Excellence Program (STEP) was conceived to meet the needs of TSM&O capacity and workforce development. The section examines STEP needs and target audiences.

TSM&O program outreach began with eight Regional ITS Architectures (RITSAs), strategic planning, and feasibility studies involving FDOT Districts and external stakeholders, such as Metropolitan Planning Organizations and Transportation Planning Organizations (MPO/TPO), local agencies, transit organizations, and others. The *Strategic Plan* identifies Districts as the agents to work with internal and external stakeholders to support local and regional transportation goals and objectives.

### H. Section VIII - Next Steps and Action Plans

To achieve the TSM&O program vision, mission, and goals, next steps include SMART Action Plans. The TSM&O Division will assess progress accomplishing SMART objectives and outcomes, and report progress at quarterly TSM&O Leadership Team meetings and at District Traffic Operation Engineers (DTOE) meetings. Next steps include a plan for monitoring and updating the *Strategic Plan* and a commitment to delivering and monitoring progress on the SMART Action Plans.

### I. Appendix A – TSM&O Strategy Toolbox

Appendix A provides basic definitions for over 50 facility-centric, modal-centric and mobility-centric TSM&O strategies or tools, each of which apply to one or more PFAs. While Appendix A is comprehensive, it purposefully only covers major or commonly implemented tools. Additionally some strategies, such as FMS and STAMP, often encompass several other strategies. TSM&O strategies that reach implementation are developed through a collaborative planning and project development process involving multiple offices within FDOT and often regional and local stakeholders as well.

### J. Appendix B – RITIS Performance Measurement Tools

This appendix provides additional guidance on availability and use of RITIS performance measurement tools.

### K. Appendix C – Acronyms

This appendix defines the various acronyms used throughout the *Strategic Plan*.

# **TSM&O VISION, MISSION, AND GOALS**

**Section I** provides the TSM&O vision, mission, and goals. It describes outcome-based performances for mobility, safety, and maintenance that apply to freeway and arterial management and system maintenance. This section defines paths for setting outcome-based Targets and application of PEG for achieving Targets and P-PEG for new and expanded TSM&O planning and implementation.

### A. TSM&O Vision and Mission

The vision and mission for the Florida statewide TSM&O *Strategic Plan* are:

**VISION:** to increase the delivery rate of fatality-free and congestion-free transportation systems supporting the FDOT vision.

**MISSION:** to identify, prioritize, develop, implement, operate, maintain, and update TSM&O strategies and measure their effectiveness for improved safety and mobility.

### **B. TSM&O Program Goals**

In addition to addressing user, stakeholder, and system needs described in various documents and efforts, FDOT and local partners will identify, implement, operate, and maintain TSM&O strategies that will positively and significantly impact mobility, safety, and system availability (up-time). These goals apply to all systems and modes impacted by the TSM&O strategy or implemented strategies.

Three types of goals are discussed in this Strategic Plan.

- Target ⇒ Targets apply to on-going O&M of TSM&O systems and strategies once they are implemented.
- PEG ⇒ PEG apply to O&M of implemented systems to the extent current performance has not yet attained Targets and/or to the extent a District desires to improve Targets above current levels.
- P-PEG ⇒ P-PEG apply to outcomes for TSM&O strategies and projects planned and funded for implementation.

### C. Targets

Districts and the TSM&O Division will use a process to establish Targets in one to three years for the following outcome-based performance measures:

- Mobility ⇒ Improve travel time reliability
- Mobility ⇒ Reduce open-road clearance time
- Mobility ⇒ Delay reduction
- Safety ⇒ Secondary crashes
- Systems Maintenance ⇒ Statewide uptime availability

Districts are encouraged to consider and set Targets for other outcome-based performance measures.



# TSM&O VISION, MISSION, AND GOALS

Mobility ⇒ T	ravel Time Reliability Targets
Application	Controlled access roadway segments managed from the District RTMC. Non-controlled access arterials for which the Districts are using Active Arterial Management (AAM) and/ or ASCT TSM&O strategies. Other routes as determined by the Districts.
Performance Metrics	Peak Period PTI (95th Percentile), Throughput, and Delay Reduction. Districts may select other performance metrics to supplement PTI.
Path to Target Setting	<ul> <li>Fiscal Year (FY) 16/17:</li> <li>Districts will select all or crucial segments of their RTMC managed roadways to monitor.</li> <li>Districts will identify AAM and adaptive corridors which they intend to monitor.</li> <li>Districts will decide on the real-time data sources which they will use for their analysis.</li> <li>Districts will begin data collection and analysis.</li> <li>FY 17/18 through FY 18/19:</li> <li>Districts will collect and assess PTI, as a minimum, and optionally collect and assess throughput and/or delay reduction to support District goals.</li> <li>Districts will collect traffic volumes at the same time as PTI assessment.</li> <li>FY 17/18 through FY 18/19 performance metric and traffic volume results will become the baseline from which Districts will establish Targets for routes and route segments.</li> <li>Before the end of FY 18/19, Districts will set PTI and optional throughput and delay reduction Targets by route and by route segment. It is expected that there will be a range of Targets ranging from a PTI of 1.1 in rural areas to 4.0 to 5.0 in urban core areas.</li> <li>FY 19/20 and beyond:</li> <li>Districts will collect the performance metrics analysis results relative to route and route segment Targets at least monthly and report quarterly and annually to the TSM&amp;O Division.</li> <li>For segments not meeting Targets, Districts will review causal factors, identify, and implement TSM&amp;O operation improvements. These improvements are focused management, Standard Operating Procedure (SOP) changes, Road Ranger Service Patrol (RRSP) assignment changes, Rapid Incident Scene Clearance (RISC) changes or other tactics. If none of these tactics result in improvement relative to Targets, then the Districts will look at additional TSM&amp;O Strategies. A multi-disciplinary, independent approach to solving mobility and safety challenges is often productive. One such example is the CHART program. See Section III, TSM&amp;O Snapshot-Where We Are Today, for additional details.</li> </ul>
Data Sources	<ul> <li>RITIS</li> <li>District BlueTooth<sup>®</sup> systems</li> <li>Traffic detectors</li> </ul>

Mobility ⇒	Open Road Clearance Targets
Application	Controlled access roadway segments managed from the District RTMC. Other routes as determined by the Districts.
Performance Metrics	Open road (all lanes cleared) clearance time.
Path to Target Setting	<ul> <li>FY 16/17 through FY 18/19:</li> <li>Districts will select all or crucial segments of their RTMC managed roadways to monitor.</li> <li>Districts will begin to assess and report roadway clearance times relative to selected routes and route segments.</li> <li>Districts will set open road targets for critical roadways and/or roadway segments.</li> <li>FY 19/20 and beyond:</li> <li>Districts will collect and assess open road clearance times on selected routes and route segments at least monthly and report results of the analysis quarterly and annually to the TSM&amp;O Division.</li> <li>Districts will collect traffic volumes at the same time as open road assessments.</li> <li>Targets will vary by location. Targets ranging from 30 minutes to 60 minutes are anticipated.</li> <li>For segments not meeting Targets, Districts will review causal factors and identify and implement TSM&amp;O operations improvements. Focused management, SOP changes, RRSP assignment changes, RISC changes or other tactics are examples of operational improvement strategies. If these tactics do not result in improvement relative to Targets, then the Districts will look at additional TSM&amp;O</li> </ul>

strategies.

Data Sources SunGuide event log and database.

Safety ⇒ Se	condary Crash Targets
Application	Controlled access roadway segments managed from the District RTMC. Other routes as determined by the Districts.
Performance Metrics	Secondary crash frequency or rate.
Path to Target Setting	<ul> <li>FY 16/17 through FY 18/19:</li> <li>Districts will select all or crucial segments of their RTMC managed roadways to monitor.</li> <li>Districts will review and, as necessary, revise RTMC SOPs to ensure consistent identification and recording of secondary crashes within SunGuide.</li> <li>Districts begin to assess secondary crash frequency or rate relative on selected routes and route segments.</li> <li>Districts will set secondary cash frequency or rate targets for critical roadways and/or roadway segments.</li> <li>It is expected Targets will vary by location. Data to estimate possible target ranges will become available as Districts begin to analyze existing conditions.</li> <li>FY 19/20 and beyond:</li> <li>Districts will collect secondary crash results on selected routes and route segments at least monthly and report quarterly and annually to the TSM&amp;O Division.</li> <li>Districts will collect traffic volumes at the same time as open road assessment.</li> <li>For segments not meeting Targets, Districts will review causal factors and identify and implement TSM&amp;O operations improvements such as focused management, SOP changes, RRSP assignment changes, RISC changes or other tactics. If these tactics do not result in improvement relative to Targets, then the Districts will look at additional TSM&amp;O strategies.</li> </ul>

Data Sources SunGuide event log and database.

# TSM&O VISION, MISSION, AND GOALS

System Maintenance 🔿 District Uptime Availability Targets				
Application	Controlled access roadway segments managed from the District RTMC. Non-controlled access arterials for which the Districts are using AAM, ASCT, on other TSM&O strategies. Other routes as determined by the Districts.			
Performance Metrics	<ul> <li>Field equipment uptime availability (hours of uptime divided by total hours during reporting period, expressed as a percentage).</li> <li>RTMC equipment uptime availability (hours of uptime divided by total hours during reporting period, expressed as a percentage).</li> <li>Communication infrastructure and network uptime availability (hours of uptime divided by total hours during reporting period, expressed as a percentage).</li> </ul>			
Path to Target Setting	<ul> <li>FY 16/17 through FY 18/19:</li> <li>Districts will select all or crucial segments of their RTMC managed roadways to monitor.</li> <li>Districts will identity AAM and adaptive corridors that they intend to monitor.</li> <li>Districts will begin to assess uptime availability on designed routes, route segments, and the RTMC.</li> <li>The TSM&amp;O Task Team will review optional reporting and Targets to establish a uniform process for measuring and reporting statewide.</li> <li>Districts will set update availability Targets for designated roadways and/or roadway segments.</li> <li>It is expected Targets will vary by location. Data to estimate possible target ranges will become available as Districts analyze existing conditions.</li> <li>FY 19/20 and beyond:</li> <li>Districts will collect uptime availability results relative to Targets on selected routes and route segments at least monthly and report results quarterly and annually to the TSM&amp;O Division.</li> <li>For segments not meeting Targets, Districts will review causal factors and identify and implement changes to maintenance and replacement procedures with the intent of achieving Targets.</li> </ul>			

Data Sources District and/or maintenance contractor network and asset management systems.

System Main	ntenance ⇔ Statewide Uptime Availability Targets
Application	Statewide ITS Wide-Area Network (WAN). Public-facing elements of FL511 (website, Interactive Voice Response (IVR) phone system, smart phone applications). Statewide data archival and analysis tools. Data Integration and Video Aggregation System (DIVAS).
Performance Metrics	Uptime time availability (hours of uptime divided by total hours during reporting period, expressed as a percentage).
Path to Target Setting	<ul> <li>FY 16/17 through FY 17/18:</li> <li>TSM&amp;O Division will assess current status of these systems.</li> <li>TSM&amp;O Division will set uptime availability Targets.</li> <li>It is anticipated that Targets will range from 95% to 99%.</li> <li>FY 18/19 and beyond:</li> <li>TMS&amp;O Districts will collect uptime availability results relative to Targets on statewide and/or system vendor network and asset management systems at least monthly and report results quarterly and annually.</li> <li>For systems not meeting Targets, TSM&amp;O Division will review causal factors and identify and implement changes to maintenance procedures with the intent of achieving Targets.</li> </ul>

### D. Performance Enhancement Goals (PEG)

PEGs are used when an operational TSM&O strategy or program is not functioning at or meeting operational Targets. Districts will establish PEG for District systems and the TSM&O Division will set PEG for statewide systems. PEG results are assessed monthly and reported quarterly and annually with Target reports. Districts are encouraged to set PEG prior to establishing Targets to become familiar with PEG assessment and reporting.

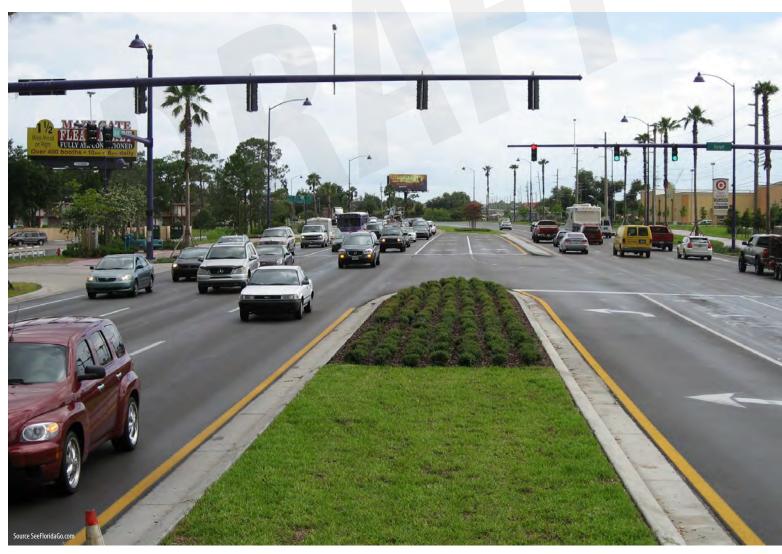
### E. Project-Performance Enhancement Goals (P-PEG)

P-PEG apply to TSM&O strategy planning and implementation. The intent is to identify the optimal set of TSM&O strategies to cost-effectively achieve safety and mobility goals for the project areas and/or region. The following table provides P-PEG for safety and mobility performance metrics.

### Table 1: P-PEG Performance Metrics and Goals

System or Strategy	Performance Metric(s)	Application	P-PEG (1)
Any TSM&O strategies where mobility is a need addressed by the strategy	Throughput, PTI, Speeds	Routes, corridors, and/or modes for which TSM&O strategies are applied	Greater than 5% improvement resulting from the TSM&O application(s)

Table Note (1): Districts are encouraged to set higher and/or additional P-PEG to support District and regional TSM&O strategic planning.





# STRATEGIC PLAN DEVELOPMENT AND BACKGROUND

**Section II** summarizes the purpose and development approach for the *Strategic Plan*. It also demonstrates high-level alignment with other FDOT strategic plans, and policy plans.

### A. Strategic Plan Purpose

The purpose of the *Strategic Plan* is to provide the framework and tools to move TSM&O toward an optimized, mainstreamed program delivering system-wide safety and mobility benefits. The *Strategic Plan* covers a time horizon of three to five years.

### **B. Strategic Plan Development Approach**

This Strategic Plan is a major update to previous TSM&O

and ITS Strategic Plans. It was developed following direction from the DTOEs and the TSM&O Leadership Team. The *Strategic Plan* was developed by the TSM&O Division of the STEOO with collaboration from the TSM&O Task Team, District TSM&O Program Engineers and staff, and other offices and divisions from FDOT's Central Office and District Offices.

The TSM&O Leadership Team and DTOE provided guidance and expectations for the plan. The TSM&O Task Team reviewed

the outline and drafts and provided input on specific topics during and between Task Team meetings. Other offices and units provided input including: Policy Planning, Systems Planning, Environmental Management (PD&E), Freight Logistics and Passenger Operations (Motor Carrier Operations and Transit), Finance and Administration (Work Program and Budget), and Traffic Services within STEOO.

### C. Strategic Plan Development Themes

The Strategic Plan addresses the following general themes:

- Mainstream enhance TSM&O mainstreaming across applicable functional elements of FDOT.
- Identify innovation, emerging technologies, strategies, tools and resources.
- Prioritize statewide and regional TSM&O focus areas.
- **Develop** partnership frameworks, resource realization plans, organizational frameworks, processes, standards, specifications, policies, guidelines, and training.
- Implement PFAs including pilot projects, research projects, test beds, strategic partnerships, stakeholder development, and regional and statewide deployment.

- Operate and Maintain quantification and allocation of resources, policies, procedures, and scope templates, funding for O&M, and leverage District support and TSM&O teams.
- Measure Effectiveness define, monitor, and measure performance.

### Mainstream TSM&O across FDOT Functional Elements

Mainstreaming is a PFA with details provided in Section VI, TSM&O Mainstreaming.

### Identify TSM&O Strategies and Tools

In response to the need for consistent TSM&O strategy definitions, Appendix A was created. It defines over 50

facility-centric, modal-centric, and mobility-centric TSM&O tools that support attainment of the Targets, PEG, and P-PEG. Appendix A provides high-level summaries of each TSM&O tool, associated performance metrics, and references for more information on development, delivery and outcomes of the TSM&O tool.

### Prioritize TSM&O Focus Areas

In response to the need for PFAs, Section V, Roadmap to Achieving TSM&O Program Goals, was developed. Section

V identifies seven PFAs for achieving Targets, PEG, and P-PEG described in Section I. The TSM&O PFAs are: TSM&O Mainstreaming, Arterial Management, Connected Vehicles, Express Lanes, Freeway Management, Information Systems, and Integrated Corridor Management. These TSM&O focus areas were identified through collaboration with the District Traffic Operations Offices and other units of the FDOT Central Office such as Systems Planning, Policy Planning, PD&E, Design, Construction, Maintenance, Work Program, and through focused "Big Idea" sessions.

### TSM&O Program Development

TSM&O program development discussions focused on FDOT staffing resources from organizational, training, and funding perspectives. The training materials and TSM&O tool guides and manuals are the keys for continuing program development and improvement to support the TSM&O Vision and Goals. Section VII, TSM&O Resources, addresses each of these program development topics in detail.



### **TSM&O Implementation**

Section V, Roadmap to Achieving TSM&O Goals, provides an approach as to where, when, and how to accomplish each of the PFAs besides mainstreaming. As noted, mainstreaming is addressed in Section VI.

### TSM&O Operations and Maintenance

Section V, Roadmap to Achieving TSM&O Goals, provides details of on-going efforts to both continue and enhance support for TSM&O O&M.

### **Performance Metrics and Measuring Effectiveness**

Section I, TSM&O Vision, Mission, and Goals, and Section V, Roadmap to Achieving TSM&O Goals identify near term performance metrics, Targets, PEG, P-PEG and approach for measuring effectiveness. While most TSM&O tools support multiple performance metrics and goals, the consensus reached for this *Strategic Plan* was to focus primarily on mobility performance metrics.

### D. TSM&O Strategic Plan Context

The *Strategic Plan* is considered an "update" because it builds on substantial history of ITS and TSM&O strategic planning. Previous plans include:

### **ITS Strategic Plans**

(http://www.fdot.gov/traffic/ITS/Projects\_Deploy/ Strategic\_Plan.shtm)

- Florida's ITS Strategic Plan Aug 1999
- 2005 Update May 2005
- 2014 Update Nov 2014

### **TSM&O Strategic Plans**

(http://www.fdot.gov/traffic/TSMO/TSMO-strategic\_plan. shtm)

- TSM&O Tier II Business Plan Mar 2011
- 2013 Florida TSM&O Strategic Plan Dec 2013

Many of the themes in the previous plans are carried into the *Strategic Plan* such as development of a TSM&O Leadership Team, mainstreaming TSM&O, staff resources, capacity building, measuring success, and focus areas. The *Strategic Plan* heightens focus on outcome-based performance metrics, mainstreaming, resource needs, focus areas, funding and project selection, implementation, follow-through, innovative and emerging technologies, and measure and reporting outcomes.

The *Strategic Plan* also directly supports the goals and emphasis areas of the 2060 FTP as shown in Tables 2 and 3 on the next page.



# STRATEGIC PLAN DEVELOPMENT AND BACKGROUND

### Table 2: FTP and TSM&O Goal Alignment

Achieve mobility Targets, PEG, and P-PEG. Continue support for SunGuide and FL511.		
Achieve mobility Targets, PEG, and P-PEG.		
Begin to assess the impacts of TSM&O on frequency of secondary crashes.		
nd		

### Table 3: FDOT Statewide and TSM&O Focus Area Alignment

FDOT Emphasis Areas	TSM&O Program Supporting Elements			
Innovation	Implement CV strategies, ASCT, Automated Traffic Signal Performance Measures (ATSPM), Hard Shoulder Running (HSR), Ramp Metering (RM), ICM, and AAM.			
Collaboration	State and local collaboration for TSM&O project delivery, O&M, and TSM&O mainstreaming activities.			
Customer Service	Implement, maintain and enhance the next generation FLATIS, RRSP, and Traffic Incident Management (TIM) programs. Develop training materials, programs, and guidance materials for workforce development.			
Strategic Investments	FMS, Arterial Management Systems (AMS), express lanes, pilot and early implementation for CV roadside elements, and DIVAS.			
Research, Data and Performance Measurement	Use of real-time probe data from RITIS, BlueTooth systems, and CV to refine project development, management, and evaluation/assessment strategies.			

Finally, the *Strategic Plan* was developed within the context of other FDOT functional-area strategic plans. As a result of the safety, management, and operations focus on the FTP, these themes flow into other strategic plans whether or not TSM&O is specifically mentioned. FDOT plans that reference safety, management and/or operations are listed in Table 4.

Plan Name	Owning Office	Date	Link		
Florida Strategic Highway Safety Plan	Safety	2016	http://www.fdot.gov/Safety/SHSP2012/ FDOT_2016SHSP_Final.pdf		
Transit 2020	Transit Planning	Undated	http://www.fdot.gov/transit/pages/ transit2020plan.shtm		
Traffic Incident Management Strategic Plan	Traffic Engineering and Operations	Feb 2006 (Update in progress)	http://www.fdot.gov/traffic/Traf_ Incident/pdf/TIM%20Strategic%20 Plan%20Final.pdf		
Florida Aviation System Plan	Aviation	2005 http://www.fdot.gov/aviation/fa details.shtm			
Information Technology Strategic Plan	Information Technology	August 2015	http://www.fdot.gov/Planning/statistics/ symposium/2015/P-Blackburn.pdf		
Strategic Intermodal System	Systems Planning	2015	http://www.floridatransportationplan. com/		
Florida Seaport System and Waterways System Plans	Seaport	Aug 2016	http://www.fdot.gov/seaport/ publications.shtm		
Freight Mobility & Trade Plan	Freight, Logistics, and Passenger Operations	Jun 2013	http://freightmovesflorida.com/ statewide-initiatives/freight-mobility- and-trade-plan-overview-fmtp/		
Motor Carrier Safety Plan	Rail and Motor Carrier Operations	2016	http://www.fdot.gov/rail/Publications/ MotorCarrierSystemPlan/mcplan.shtm		

The next section summarizes where Florida's TSM&O program is today along with a few national TSM&O program resources and examples.

# TSM&O SNAPSHOT – WHERE WE ARE TODAY

**Section III** summarizes FDOT's recent TSM&O program's Capability Maturity Model (CMM) assessment. Section III describes FDOT's significant investment in real-time data resources, data archiving, and data analysis resources. Section III also describes FDOT's nascent efforts regarding CV planning and pilot projects. Finally, Section III summarizes TSM&O best practices.

### A. Organizational Snapshot

A March 2016 District-wide CMM self-assessment survey provided a current snapshot of the four CMM levels: level 1 - ad hoc, level 2 managed, level 3 - defined, and level 4 - optimized. The results show the status of 10 TSM&O program areas. Figure 1 summarizes the selfassessment results.

Freeway management, incident management, and O&M received the highest capability scores. These programs are generally well-understood and well-implemented. Arterial management scored less than freeway management largely because funding for AAM programs is still evolving from project by project funding to sustainable programmatic funding mechanisms. Neither FDOT, MPOs, nor local agencies have identified consistent, sustainable arterial maintenance funding resources except for traffic signal systems. FDOT provides funding support for maintenance of traffic signals on the State Highway System (SHS).

Other categories scored lower that are either in the early planning or trial stages in most regions. Needs and obstacles to generate higher capability for these programs are addressed in Section IV Challenges and Opportunities. In view of the TSM&O PFAs, FDOT is expected to need significantly higher capabilities over the next two to five years for Arterial Management, CV, and TSM&O Policy Development.

Each District TSM&O team will engage and collaborate with local and



Figure 1: 2016 Capability Maturity Model Snapshot

regional stakeholders to purposefully increase regional capabilities for AMS such as AAM, ATSPM, ASCT, and ICM. This will eventually lead to CV applications for arterials such as Signal Phase and Timing (SPaT).

### B. Statewide Arterial Management Program (STAMP)

Arterial roadways (non-interstate, non-toll, non-limited access) constitutes majority of the SHS centerline miles and Daily Vehicle Miles Traveled (DVMT). Due to the magnitude of the arterial network and in light of the 2.0 CMM self-assessment rating, arterial management is a PFA of the TSM&O *Strategic Plan*. FDOT's STEOO created STAMP to focus attention on arterial management and operational needs.

The TSM&O Division is working with the DTOEs and the STAMP Team to support implementation, management, O&M of performance-based arterial networks. STAMP will identify SMART action plans around TSM&O strategies such as ICM and AAM to provide safe and efficient arterial networks. STAMP performance measures include delay reduction and travel time reliability.

### C. Real-Time Data for Management and Operations

FDOT is increasingly a data-rich organization and rapidly learning how to manage and use data to develop programs, assess performance, and measure outcomes. Safety and congestion data archives have several years of data that are available for analysis.

### **Congestion Data**

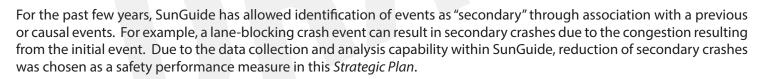
Congestion, speed, and travel time reliability are performance measures prominently presented in the FTP. FDOT has a contract with the University of Maryland's RITIS to archive real-time traffic data collected from Microwave Vehicle Detection Systems (MVDS) and real-time traffic data from the HERE open location platform. RITIS analysis tools are available to identify problem locations and for before-and-after studies. These data are used for calculating PTI which is also used in the ITS Performance Measures Annual Report. Some Districts and local agencies have installed BlueTooth vehicle probe data collection technologies along interstate and arterial corridors to collect travel time and speed data. These technologies also provide data analysis tools. FDOT has installed detection systems along the interstate and toll highways and in some cases toll tag readers to collect volume, speed, and travel-time data. Some Districts and local agencies have or are planning to install ATSPM. These tools are beginning to allow TSM&O strategy development, management, and effectiveness measurement to include use of real-time data sources as a substitute for or supplement traditional data collection sources such as floating car speed and delay studies.

The TSM&O Division and the FDOT Statistics Division continue to explore real-time data sources and tools to analyze performance and assess outcomes.

### **Incident and Safety Data**

While not yet covering all Strategic Intermodal System (SIS) or other SHS, SunGuide software collects and archives traffic incident data on roads managed by each District. Traffic incidents are broken down by type, ranging from debris to crashes. SunGuide data are useful for:

- Problem identification and before-and-after studies.
- Calculation of open road clearance Times for the *ITS Performance Measures Annual Report*.
- RRSP activities in the ITS Performance Measures Annual Report.
- Daily archiving for data download and analysis by route, by route segment, by time of day, and by date intervals.



Crash Analysis Reporting System (CARS) and/or SIGNAL-4 crash data are also available to Districts for safety analysis.

Each District will use real-time data and analysis tools to perform TSM&O before-and-after analysis for at least one project completed within the past two years. The secondary crash and congestion impacts occurring will be compared to the impact ranges for the strategies shown in Appendix A. The TSM&O Task Team will coordinate strategy assessments. The goal is to create history of impacts for TSM&O strategies commonly used in Florida. SMART Action Plan for real-time data usage is provided in Section VIII.

### **D. Research and Pilot Projects**

The FDOT Central Office has identified several specific pilot projects for implementation, evaluation and O&M support over the next four to five years.

### **ASCT Pilot Projects:**

FDOT is supporting several ASCT pilot projects which are to be cooperatively implemented, operated and maintained by FDOT and local agencies. The University of Florida (UF) is evaluating the pilot adaptive technology projects. Lessons learned from these pilots will lead to guidance for additional ASCT implementation under the STAMP framework.



# **TSM&O SNAPSHOT – WHERE WE ARE TODAY**

### **CV Pilot Projects:**

FDOT is leading and supporting several CV pilot projects:

- US 90 (Mahan Drive) SPaT operational test: The Mahan pilot will demonstrate the capability to provide SPaT data through testing at the Transportation Engineering Research Laboratory (TERL) and through a live operational test on US 90 from downtown Tallahassee to I-10 east of Tallahassee. The SPaT pilot will utilize Dedicated Short Range Communication (DSRC) to provide Vehicle to Infrastructure (V2I) communication. This project will include a collaboration between the Central Office, District 3 and the city of Tallahassee.
- I-75 Florida's Regional Advanced Mobility Elements (FRAME) Project: The I-75 FRAME project will provide TSM&O infrastructure on I-75, US 441, and US 301 from US 441 in Alachua County to the Florida Turnpike interchange in Sumter County. The pilot will include V2I Roadside Equipment (RSE) along I-75 and along US 441, US 301 and several east-west routes in the corridor. It will also ATSPM implementation in the City of Gainesville and in the City of Ocala. This project will include a collaboration between the Central Office, TSM&O Division, District 2, District 5, the City of Gainesville, the City of Ocala, and Sumter County. Other stakeholders include the local transit agencies and the University of Florida (UF) which will provide the performance assessment.
- Tampa Hillsborough Expressway Authority (THEA) CV Pilot Deployment Project: THEA is deploying V2I equipment on the Selmon Expressway and on City of Tampa streets that have potential to improve safety on curves, wrong way entry detection, traffic signalization, transit priority, pedestrian crossing safety and probe vehicle data use. Vehicle to Vehicle (V2V) safety applications will also be tested. The learning experience with partners in Florida will help FDOT to lead nationally and in the deployment of CV applications statewide. The University of South Florida (USF) and United States Department of Transportation's (USDOT) independent evaluator are providing performance assessments.
- The SunTrax Test and Toll Facility: The SunTrax project includes the construction of a 2.25 mile oval tolls testing track on a 400-acre site in Polk County near Florida Polytechnic University. The oval track is designed to support high speed testing of toll technologies with multiple lanes and parallel tolled express lanes similar to other systems being implemented



across Florida. This testing facility will include four toll structures and toll facilities that support testing and development, including hardware and software, as well as facilitating national and local certification for tolling technologies. The facility will centralize testing operations within 45 minutes of the Turnpike headquarters in Ocoee and significantly reduce the travel times to other testing locations. It is anticipated that the interior of the track will be used in partnership with Florida Polytechnic University to create a high-tech hub for the research, development, and testing of emerging transportation technologies related to tolling, ITS and Connected and Automated Vehicles (CAV). SunTrax is part of the Central Florida Automated Vehicle Proving Grounds, a

designation awarded in January 2017, that includes numerous FDOT and Florida Turnpike Enterprise (FTE) facilities along with the Kennedy Space Center, the City of Orlando, and the LYNX transit system.

Other regions in Florida are beginning to explore CV applications. FDOT will provide technical guidance and coordination to ensure lessons learned are shared between champions and stakeholders.

### E. National TSM&O Policies and Priorities

This section outlines national TSM&O policies and priorities identified by organizations such as the FHWA and the American Association of State Highway and Transportation Officials (AASHTO).

### FHWA

resources can be found at:

The FHWA has encouraged integration of TSM&O within the transportation planning process for some time. The FHWA's "Planning for Operations" web page includes several links to additional information. FHWA focuses on integrating operations into planning and programming and an objectives driven, performance-based approach to TSM&O project development and delivery. FHWA's "Planning for Operations" and additional

http://www.ops.fhwa.dot.gov/plan4ops/focus\_areas/planning\_prog.htm

### Moving Ahead for Progress in the 21st Century (MAP-21)

MAP-21 federal legislation requires states to report progress on achieving key national performance measures and goals. The MAP-21 metrics and goals include safety (reduce traffic fatalities and serious injuries), congestion (reduce congestion on NHS), and reliability (improve efficiency of surface transportation system). Final regulations defining goal targets are expected in 2017.

http://www.fhwa.dot.gov/map21/factsheets/pm.cfm

### FHWA Center for Accelerating Innovation

The FHWA Center for Accelerating Innovation recently focused on TIM performance measurement. FDOT's TIM program is cited as an example of a best practice for data collection for performance assessment. FDOT's SunGuide incident data is used for FDOT's Annual ITS Performance Measures Report.

- https://www.fhwa.dot.gov/innovation/innovator/issue58/3dlssue/
- http://nchrptimpm.timnetwork.org/

### National Operations Center of Excellence (NOCoE)

The NOCoE is a partnership of AASHTO, the Institute of Transportation Engineers (ITE), and the Intelligent Transportation Society of America (ITSA) with support from FHWA. The NOCoE offers a suite of resources to serve the TSM&O community. The Center offers an array of technical services such as peer exchange workshops and webinars, ongoing assessments of best practices in the field, and on-call assistance that can be accessed at:

http://transportationops.org/overview-nocoe-and-its-programs

### Maryland Department of Transportation (MDOT)

An example of a best practice cited on the NOCoE website provides information about the MDOT – State Highway Administration TSM&O program. Their program includes outcome-based metrics and use of the CHART program to conduct independent evaluations and responses. In 2013, the reduction in delay due to CHART activities was 32.65 million vehicle-hours, and the average incident duration was 21.64 minutes. Additional details can be found at:

 http://transportationops.org/blog/headline-news/maryland-state-highway-administration-interview-performancemeasurement-dimension

### Washington Department of Transportation "Gray Notebook"

The Washington Department of Transportation (WSDOT) publishes a quarterly progress report on transportation systems, programs and department management called "Gray Notebook." It provides dashboards, graphs and articles about how well WSDOT is meeting statewide transportation policy and MAP-21 goals. "Gray Notebook" covers a variety of TSM&O topics such as safety, incident response, congestion, throughput productivity and reliability indexes.

http://wsdot.wa.gov/publications/fulltext/graynotebook/Sep16.pdf

The next section summarizes safety, mobility and mainstreaming challenges impacting the TSM&O program.

# **CHALLENGES AND OPPORTUNITIES**

**Section IV** summarizes safety and congestion challenges facing travelers on Florida's transportation systems. Most of the challenges reference other FDOT plans, studies, and reports. Every challenge, no matter how daunting, offers an opportunity for improvement.

### A. Safety Challenges

The FDOT 2015 Core Measures Highlights for Safety<sup>(1)</sup> shows serious injury and fatality crash frequencies in Florida flattening after a few years of solid reductions. This challenge requires systematic use of TSM&O strategies with proven safety benefits to influence these trends in a positive direction. Examples of TSM&O measures widely used in Florida that reduce crashes are TIM practices to clear roadway lane blockages as safely and efficiently as possible, FMS with Dynamic Message Signs (DMS) to warn motorists of lane blockages and congestion, and optimally timed and coordinated traffic signal systems. Emerging technologies and programs such as RM, adaptive signal control, AAM, and CAV systems promise additional crash reductions. This Strategic Plan identifies freeway management, arterial management, and CV as PFAs. <sup>(1)</sup> http://www.fdot.gov/agencyresources/performance.shtm

### **B.** Congestion Challenges

The TSM&O Division's annual ITS performance measures report shows similar trends with peak period PTI suggesting increased congestion between FY 2014/2015 and FY 2015/2016 for three of the four samples in the charts below. PTI is a travel time reliability performance measure defined by the ratio of an actual 95<sup>th</sup> percentile travel time to the free flow travel time. PTI conceptually represents the congested travel time travelers must spend compared to an uncongested travel time to arrive at their destination on time 95% of the time (a value of 3.00 indicates a traveler should allow 60 minutes to make an important trip that takes 20 minutes in uncongested traffic). See FDOT Multimodal Performance Measures Program Definitions, October, 2014: http://www.fdot.gov/planning/statistics/mobilitymeasures/MPMdefinition.pdf

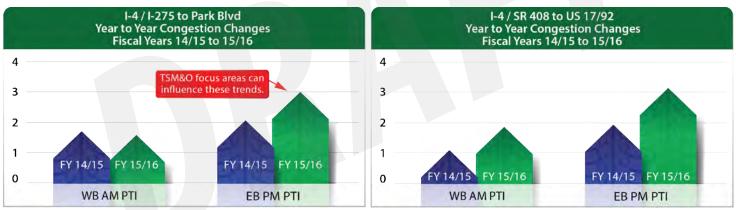


Figure 2: PTI Trend Challenges on Controlled-Access Routes with RTMC Coverage

These challenges point to systematic use of TSM&O strategies with proven mobility benefits such as travel time reliability and throughput to minimize impacts of growing traffic volumes and to influence these trends in a positive direction. Examples of TSM&O measures widely used in Florida that influence mobility trends are TIM practices to clear roadway lane blockages as safely and efficiently as possible, FMS with DMS to warn motorists of lane blockages and congestion, and optimally timed and coordinated traffic signal systems. Emerging technologies and programs such as express lanes, RM, HSR, ASCT, AAM, and CAV systems promise additional mobility improvements. The *Strategic Plan* identifies freeway management, arterial management, express lane, information systems, and CV as PFAs.

### C. Mainstreaming Challenges

FDOT is organized around functional program areas covering the transportation spectrum ranging from planning through O&M. This structure has resulted in technical and program excellence within each functional area. In relation to TSM&O mainstreaming challenges, FDOT has improved cross-functional area collaboration. Mainstreaming implies systematic consideration and incorporation of TSM&O strategies throughout project development, implementation, and O&M. As a result, the *Strategic Plan* identifies mainstreaming as a TSM&O PFA. Activities for TSM&O mainstreaming are discussed in detail in Section VI.

### **D. RTMC Operations: Challenges**

RTMCs are impacted due to the increased functionality created as new TSM&O strategies are implemented. The increased functionality results when more miles are added to FMS and AMS networks and when TSM&O new strategies are implemented such as HSR, RM, managed lanes, and CV systems. Increased functionality generates the need for more

RTMC resources including operators and network managers along with supporting services such as training and SOP updates. These additional strategies will also impact roadside resources needed for routine and major maintenance activities.

This *Strategic Plan* provides guidance to FDOT for moving towards outcome-based management and operations. Real-time assessment and reporting of outcome-based performance measures is described in Section I. FDOT District Four has made progress towards real-time performance assessment and monitoring within their RTMC environment. The District devotes a significant portion of their RTMC video wall to display real-time performance status.





Some of the information depicted includes:

- Number of level 1, 2, and 3 incidents in each section of the district (real time).
- Number of events by type per calendar year (updated every AM).
- Number of ITS devices out of service (real time).
- Number of field generators on line (real time).
- Average incident clearance time by section of district, year to date (updated every AM).
- I-595 Express status, flow direction, displayed toll, ramp status (real time).
- Clock.
- Local digital TV over the air weather only sub-channel.
- Generator status, color coded (real time).
- State Express Lanes Software (D6 status, real time).
- · Fiber network status (real time using network management software).

Having access to this real-time information allows RTMC managers to focus operator and maintainer attention on critical operation's needs.

System automation, decision support systems, and CVs may change resource needs in the future. While these emerging transportation technologies may reduce the number of RTMC operators, it is likely they will increase education, experience, and training requirements for the operators who remain. Future updates to the Strategic Plan will monitor and address these trends as their clarity increases.

### **E.** Opportunities

In keeping with FDOT's focus on innovation, efficiency and safety, this TSM&O Strategic Plan presents opportunities for the future. Emerging technologies and external factors such as CV and Autonomous Vehicles (AV), transportation as a service, "big data", ubiquitous high speed satellite internet, next generation high-speed cellular service, and real-time performance data for system management and operations will fundamentally change the way FDOT meets safety and congestion challenges in the future. Nationwide, automotive and information service companies are ramping up massive investments in new technologies that could revolutionize how transportation is viewed and delivered over the next decade or two. These changes create opportunities to explore private partnerships with automobile manufacturers,

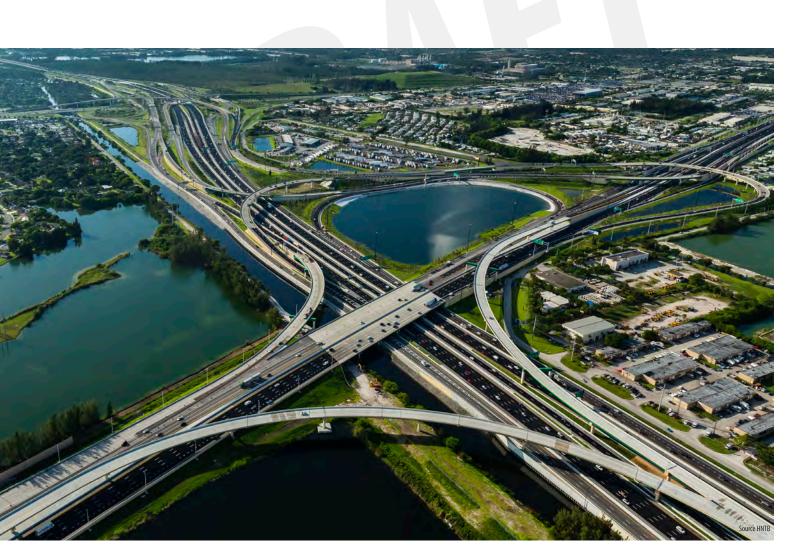


# **CHALLENGES AND OPPORTUNITIES**

information providers, ride-share providers, data providers, application developers and others to support their expertise. Currently, the full extent of the impacts of these emerging technologies are unknown. Regardless, FDOT and its partner agencies have a track record of taking advantage of opportunities. Some examples are described below.

- FDOT and Waze have a mutually beneficial agreement where FDOT provides detector, incident, and work zone information to Waze and in turn, Waze provides crowd sourced event alerts to FDOT. Some FDOT RTMCs use the Waze alerts as a traffic incident detection tool. First notification for some traffic incidents, comes from the Waze alerts through SunGuide and can be accessed from the Waze website.
- FL511 was accessed more than 5.7 million times in FY 15/16 via the mobile app, website, and phone calls. The My Florida 511 system sent more than 25 million personalized alerts via text message, email, and phone calls. FL511 shares camera images and detector data with multiple public and private organizations.
- DIVAS: FDOT is planning to develop DIVAS as an enhancement to data shared through FL511. The mission of DIVAS is to allow two-way sharing of data, including data that may be generated in the future through CV. The vision is that additional data will enhance Florida transportation system safety and efficiency for the benefit of all Florida travelers.
- RITIS: FDOT is using the RITIS database and performance measurement.
- CV: There are a number of CV projects planned or underway by FDOT and its partners.

The next section provides a roadmap for achieving the TSM&O Program Goals in Section I, building on where the FDOT TSM&O Program is today.



## **ROADMAP TO ACHIEVING TSM&O GOALS**

**Section V** is the roadmap to achieving TSM&O goals. This section identifies seven PFA and provides guidance when considering new TSM&O strategies for scope and impacts and for performance metrics to support achieving the TSM&O goals in Section V.

### A. Priority TSM&O Focus Areas

Through collaboration with the District Offices, other FDOT Offices such as planning, design, work programming, and through focused "big idea" sessions, the following TSM&O strategies are prioritized as statewide focus areas:

### Table 5: TSM&O Focus Areas

Strategy	Scope	Benefits (1)		Costs (1)	
		Safety	Mobility	Implementation	Operations & Maintenance
TSM&O Mainstreaming	Statewide and Regional: Includes incorporation of TSM&O elements into all roadway projects from planning through design and work zone traffic management.	M - H	Н	L-H	L-H
Arterial Management	Regional: Includes strategies such as regular retiming and coordination, ASCT, ICM, AAM and SPM. Depending on regional priorities, this could include strategies applicable to pedestrians, transit, and freight.	М	Н	н	Н
Connected Vehicles	Statewide and Regional: Includes DSRC for V2I communication, SPaT, Basic Safety Messages (BSM), transit, pedestrian, freight and emergency vehicle priority. Realization of CV benefits are expected to begin within the next five to ten years.	н	н	М	М
Express Lanes	Regional and Interregional: includes managed priced lanes and reversible lanes. Includes enhanced operations, enforcement, and incident management. Depending on local priorities, express lane planning and implementation could involve other routes as well as other modes.	М	Н	Н	М
Freeway Management	Statewide: Includes emerging strategies such as RM, HSR, and ICM and legacy strategies such as SunGuide, FL511, RTMC operations, RISC, Severe Incident Response Vehicles (SIRV), and RRSP. Effective freeway management benefits all modes using the freeway network.	н	Н	Н	М
Information Systems	Statewide: Includes SunGuide Software, FL511 ATIS, DIVAS, data archival systems, and performance assessment tools.	(2)	(2)	L	L
Integrated Corridor Management (ICM)	Regional: Includes pedestrian, transit, freight and emergency vehicle traffic signal priority; includes provisions for modal and intermodal connections and transfers.	М	Н	М	М
Table Notes: (1) Ben	efits and costs will relate to how well TSM&O is integrated within other programs	H – High	M – Mo	derate L=Low	

Table Notes: (1) Benefits and costs will relate to how well TSM&O is integrated within other programs. H = High M = Moderate L = Low
 (2) Information system will enable data collection, data sharing, data archival and data analysis to support the entire TSM&O program as well as other FDOT programs to measure and report system performance.

Most PFAs are generally viewed as high impact with low-to-moderate implementation costs. (Appendix B presents more information on TSM&O impacts.) The focus areas are guidelines for FDOT Districts and local agencies. Districts, MPOs, and local agencies may collaborate to implement different combinations of TSM&O strategies from the Appendix A.

# **ROADMAP TO ACHIEVING TSM&O GOALS**

### **B. TSM&O Implementation**

Roadmaps for realizing PFA include demonstration projects, research projects, test beds, strategic partnerships, pilot projects, and regional or statewide deployments. The following roadmaps are highlighted:

- Implement FMS ⇒ finish statewide deployment and optimize operations and infrastructure and technology maintenance to support congestion reduction and incident response goals.
- Implement STAMP, ASCT, ATSPM, and AAM ⇒ consider in metropolitan areas and elsewhere where impact goals can be achieved to optimize operations and infrastructure and technology maintenance and to support congestion reduction and incident response goals.
- Implement ICM 
   ⇒ consider in metropolitan areas and elsewhere where impact goals can be achieved to optimize
   operations and infrastructure and technology
- maintenance and to support congestion reduction and incident response goals.
- Implement CV ⇒ pilot projects, develop a CV RSE deployment plan, and engage vehicle and supplier industries to promote equipping vehicles with on-board equipment in Florida.
- Develop and implement DIVAS ⇒ statewide implementation plan.
- SunGuide software ⇒ statewide management and enhancement under guidance of the statewide ITS Change Management Board.
- Implement and support Statewide Express Lane Software (SELS) ⇒ statewide management and enhancements under guidance of SELS change management team.
- Continue FLATIS ⇒ through June 2021 and reevaluate for future support or enhancements (note: CV and other private initiatives may replace parts of FLATIS functionality).



### C. Performance Metrics, Measurement, Monitoring, and Reporting

TSM&O Targets, PEG, and P-PEG have associated performance metrics such as PTI, lane clearance times, and system availability (up-time). Districts may have other performance metrics and Targets they wish to monitor. The intent is for Districts to monitor Targets and PEG associated with O&M continually and report to the TSM&O Division quarterly and annually as follows:

- FY 17/18 ⇒ report accomplishments toward creating ability to report and report metrics as available. As a minimum, report PTI from RITIS or other District data source and lane clearance times from SunGuide for segments of the Interstate under RTMC management.
- FY 18/19  $\Rightarrow$  Add network and uptime availability to quarterly and annual reports.
- FY 19/20 ⇒ Add arterial performance metric monitoring results to the quarterly and annual reports for arterial network for which the District supports implementation, operation or maintenance of advanced arterial systems.

TSM&O strategies and projects selected for implementation should focus on outcomes to support achieving Targets, PEG, and P-PEG described in Section I. Many TSM&O strategies have other potential performance metrics and benefits. As appropriate, Districts may establish Targets, PEG, and P-PEG for these metrics. Districts are encouraged to monitor and report results toward accomplishment of any additional Targets, PEG, and P-PEG annually.

Table 6: TSM&O Performance Metrics, Benefits and Applications

Typical TSM&O Performance Metrics	Anticipated Outcomes/Benefits	Application
Crash frequency and severity (1)	Reduce frequency, rates and severity.	Crashes characterized as initial and secondary incidents
Travel delay (congestion) (1)	Reduce delay, improve travel time reliability.	All modes
Efficiency (throughput) (1)	Increase or optimize throughput.	All modes
Modal access (2)	Improve access to and/or reduce delays/impacts of barriers between modes.	All modes
Traveler information (2)	Improve access to, accuracy of, and/or timeliness of information and travel choice options.	All modes
Environmental impacts (2)	Reduce social, economic and environmental impacts of transportation systems.	All modes

Table Notes: (1): See Section I, TSM&O Program Vision, Mission and Goals for Targets, PEG and P-PEG.

(2): No statewide Targets, PEG or P-PEG are set for these performance metrics in this Strategic Plan.

The TSM&O Division will develop an impact assessment template for before-and-after reports. Section VIII includes a plan for development of the impact assessment template.

The next section focuses on TSM&O mainstreaming activities to support achieving TSM&O program goals.



# **TSM&O MAINSTREAMING**

**Section VI** addresses three important TSM&O mainstreaming topics. The first is integration of TSM&O within "build" alternatives in the traditional capacity project development process from planning through design and construction. The second topic is to develop TSM&O manuals and guides. The third is to incorporate appropriate TSM&O content within FDOT guides, manuals, standards, and specifications.

### A. Integration of TSM&O within Traditional Project Development

In the past, many TSM&O projects were developed separately, after roadway capacity or reconstruction projects were concluded. In the project development cycle for capacity and replacement projects, TSM&O was sometimes excluded from further development as not "meeting purpose and need" during the environmental study phase. Once the TSM&O alternative was no longer considered, efforts to constrain scope creep required Districts to consider TSM&O elements after the capacity project was completed or parallel to the capacity project development.

Today, all organizational elements within FDOT recognize the need and benefits of fully integrating TSM&O throughout the development cycle of a major project. In recognition of these benefits, Section 4.2.5.1 was added to the FDOT PD&E Manual to include the SWAT process for all capacity projects. SWAT is a project management approach that streamlines FDOT's project delivery process through early coordination and communication among the various functional disciplines within the District. Both state and federally funded projects follow the SWAT process.

• http://www.fdot.gov/environment/pubs/pdeman/Pt1Ch4\_081816-current.pdf

The figure below shows how the generic activities of the standard highway design process and systems engineering "Vee" Diagram design process correspond to the systems engineering "Vee" Diagram. The associations are approximate. Both diagrams begin with planning. For the Systems Engineering process, planning begins with the RITSA, strategic plans and feasibility studies. Both processes culminate in operations, maintenance and replacement. For additional information on the relationship of the Systems Engineering "Vee" Diagram and traditional project development is provided in FDOT Procedure 750-040-003. A new release of this procedure is forthcoming, titled: *Systems Engineering and ITS Architecture*.

http://fdotwp1.dot.state.fl.us/ProceduresInformationManagementSystemInternet/?viewBy=0&procType=pr#

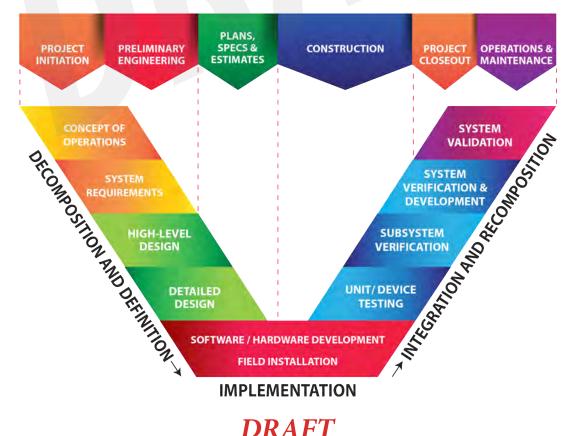


Figure 3: Standard Highway Design Process and Systems Engineering "Vee" Diagram Process

### **B. TSM&O Manuals and Guides**

The TSM&O Division is developing guidance documents for a number of TSM&O strategies, including HSR and RM. A guide for ICM is also planned. The guides will include both information on best practices and to the extent practicable, warrants or guidelines on when, where and how to use the applicable TSM&O strategy. The TSM&O Division is also starting the process of converting the Express Lane Guidebook to a Manual.

### C. Updating Guides, Standards and Specifications

The TSM&O Division met with several Divisions within the Central Office during development of this plan. A key outcome of these meetings was the identification of functional area guides, standards, and specifications that need to be updated with TSM&O content. The TSM&O Division will work with the various Central Offices to identify and prioritize specific opportunities to update guides and manuals with stronger TSM&O content. TSM&O will then collaborate with those offices to provide meaningful and appropriate TSM&O content.

The following table contains a complete listing of policies and manuals that will be assessed for opportunities to include or reference TSM&O content:

Offices	Plan / Handbook / Progran	n / Manual / Policy
Design	FDOT Design Manual (Planned 2018); Currently Plans Preparation Manual; Design Standards	Complete Streets Policy; Complete Streets Handbook (Draft)
Emergency Management	Comprehensive Emergency Management Plan; Emergency Response Guidebook	
Program Management	Utility Accommodation Manual; Specifications Handbook	
Safety	2016 Florida Strategic Highway Safety Plan	
Freight, Logistics, Passenger Operations	Rail Handbook; Highway Rail-Grade Crossing Safety Plan	
Environmental Management	Project Development and Environment (PD&E) Manual; Strategic Intermodal System Policy Plan	
Policy Planning	Florida Transportation Plan; Florida Transportation Plan Vision Element	Metropolitan Planning Organization Handbook; Florida Transportation Plan Policy Element
Systems Planning	Asset Management Plan; Interchange Access Request Users Guide	Traffic Analysis Handbook; Quality Level of Service Handbook
Traffic Engineering and Operations	Express Lanes Handbook; Traffic Engineering Manual	
Transportation Statistics	Roadway Characteristics and Inventory Handbook; Project Traffic Forecasting Handbook	
Work Program	Work Program Instructions	

Table 7: TSM&O Mainstreaming Index

(The SMART Action Plan for policy and guidance updates are contained in Section XIII.)

The next section focuses on TSM&O resources to support achieving TSM&O program goals and mainstreaming activities.

# **TSM&O RESOURCES**

**Section VII** addresses TSM&O staffing, funding for implementation, O&M, workforce capacity development, and TSM&O outreach.

### A. District-Level TSM&O Structure and Staffing

TSM&O projects are largely delivered, operated, and maintained at the District level. District TSM&O staffing for project management includes both FDOT employees and consultants. TSM&O in-house staff varies from District to District due to differences in District organizational charts and staff turnover. In the past, traffic engineering, traffic operations, and ITS were separate units within some District offices. Past TSM&O *Strategic Plans* recommended combining traffic operations and ITS into one District unit under a TSM&O Program Engineer.

Examples of TSM&O program core staffing (FDOT employees) with distinct differences in approach are Districts 5 and 6. District 5 staffing may be characterized as a process model with design, operations, maintenance, network, and software activities. District 6 staffing may be characterized as more of a systems model around freeway, arterial, and information systems activities. Both structures are organized under a TSM&O Program Engineer and limit FDOT employees to a few key positions with consultants providing the remaining services. Staffing related to these project management models is depicted in the table below.

Table 8: District TSM&O Staffing Options – Process and System Models

<b>Process Model FDOT Positions</b>	System Model FDOT Positions
TSM&O Program Engineer	TSM&O Program Engineer
TSM&O Operations Manager	TSM&O Engineer – Freeways
TSM&O Signal Timing Engineer TSM&O Signal Timing Specialist TMC Manager TSM&O Contract Manager	FMS/AMS Specialists (2)
rSM&O Production Manager	TSM&O Engineer – Arterials
TSM&O Senior Project Manager TSM&O Systems Engineering Specialist TSM&O Contract Manager	FMS/AMS Specialists (2)
TSM&O Information Systems Manager	TSM&O Information Systems Manager

Core private-sector support staff for continuing service contracts, district wide contracts, and vendor contracts include the positions and capabilities shown in the following table. These private-sector resources provide technical expertise on topics ranging from ITS architecture to O&M.

Table 9: District TSM&O Consultant/Vendor Support Options

<b>Consultant Positions or Capability</b>	<b>Role(s)</b> Manage and coordinate systems engineering, design and post design support	
TSM&O Design Manager		
TSM&O Systems Engineer	Deliver systems engineering management plans, concepts of operations, requirement traceability verification matrices, testing, integration, acceptance	
FMS/AMS Design Engineer	Design production	
RTMC Operation Manager	Project manager for RTMC operations contract	
RTMC Shift Supervisors	Supervise RTMC operators to ensure compliance with SOP	
RTMC Operators – Freeways	Operator assigned by time of day and by freeway segment or subsystem per SOP	
RTMC Operators – Arterials	Operator assigned by time of day and by arterial segment or subsystem per SOP	
RTMC Operators – Express Lanes	Operator assigned by time of day and by express lanes segment or subsystem per SOP	
TSM&O Maintenance Manager	Project manager for TSM&O maintenance contract	
FMS Maintenance Superintendent	Supervises FMS maintenance per SOP	
AMS Maintenance Superintendent	Supervises AMS maintenance per SOP	
Express Lanes Maintenance Superintendent (non-toll)	Supervises AMS express lane maintenance per SOP	
FMS Maintenance Technicians	Performs preventative and responsive maintenance for FMS	
AMS Maintenance Technicians	Performs preventative and responsive maintenance for AMS	
Express Lanes Maintenance Technicians (non-toll)	Performs preventative and responsive maintenance for Express Lanes	
RTMC Network Manager	Network, desktop, servers	
Network Technicians	Servers, switches	
Desktop Support Technician	Trouble-shooting, repair, updates	
Software Manager	SunGuide and District specific software updates, trouble- shooting, maintenance	
Database Manager	SunGuide database, reports	

The number of TSM&O support positions varies from District to District and is based on coverage area (centerline miles) and complexity of the FMS, use of express lanes, and extent of ASCT networks. Given fast employee turnover, special technical competence needs, and the aggressive schedules to deliver TSM&O projects, it is important that FDOT consider resource needs carefully. See Section VIII for steps envisioned to ensure TSM&O capabilities are consistent across FDOT.

### **B. TSM&O Program Funding**

### Ten-Year TSM&O Cost Feasible Plan

The Ten-Year ITS Cost Feasible Plan will be renamed the Ten-Year TSM&O Cost Feasible Plan. The TSM&O Division manages the Ten-Year TSM&O Cost Feasible Plan which identifies Financial Identification Numbers (FIN), project limits, project descriptions, funding categories, phase numbers, phase descriptions and annual budgets. The Ten-Year TSM&O Cost Feasible Plan identifies funding sources for TSM&O implementation and RTMC Operations. It also provides funding for the equipment cost for TSM&O technology life-cycle replacement.

# TSM&O RESOURCES

The TSM&O Cost Feasible Plan will include an amount for 100% state ITS funds called "DITS" to supplement other federal and state fund categories and codes. DITS funds are managed by the TSM&O Division and are available for all types of TSM&O strategies on any SHS, NHS or SIS route. Phases in the Cost-Feasible Plan include PE, construction, Construction Engineering and Inspection (CEI), operations and replacement.

### Implementation Funding

The key to state funding eligibility for TSM&O implementation is that projects be entirely or substantially "on-system." On-system means on a SHS route. There are, however, a few SIS segments that are not SHS routes. By definition, the term "arterial" in Work Programming refers to offsystem or local roads that are not eligible for state funds. Local road TSM&O projects may be eligible, however, for federal and local funds.

District TSM&O staff are encouraged to work closely with District Work Programming to take advantage of the flexibility built into the work programming instructions. The September 30, 2016 Work Program Instruction, Appendix D11 "Active Work Mix Groups" provides the relationship between program categories, work mix major and minor codes, project types and definitions. work mix TSM&O eligible activities appear as work mix major codes for five different project categories as shown in the table to the right.

able 10: Work Program Work Mix Group - Major Codes				
Project Category	ITS/TSM&O Active Work Mix Groups Major Codes	Code Description		
Safety, Traffic Engineering	0714	Traffic Signal Update		
Traffic Engineering	0715	Traffic Engineering Study		
Safety	0716	Traffic Signals		
Safety , Traffic Engineering	0717	Traffic Control Devices/System		
Capacity, Intelligent Transportation Sys, Intermodal	0750	ITS Communication System		
Intelligent Transportation Sys	0751	Other ITS		
Capacity, Intelligent Transportation Sys, Intermodal	0752	ITS Surveillance System		
Capacity, Intelligent Transportation Sys, Intermodal	0753	Traffic Management Centers		
Capacity, Intelligent Transportation Sys, Intermodal	0754	ATIS		
Capacity, Intelligent Transportation Sys, Intermodal	0756	ITS Freeway Management		
Intelligent Transportation Sys	0757	TMC Software & System Integration		
Intelligent Transportation Sys	0758	Commercial Vehicle Info System/Network		
Capacity, Intelligent Transportation Sys, Intermodal, Safety	0760	Dynamic Message Signs		
Capacity, Intelligent Transportation Sys, Safety	0761	Advanced Traffic Management System (ATMS) - Arterial Traffic Management		

### Та

See the following links for additional details:

http://www.fdot.gov/workprogram/Development/PDFInstructions/WorkProgramInstructions.pdf

http://www.fdot.gov/workprogram/Development/PDFInstructions/AppendixD-WPACodeDefinitions.pdf

To further assist with programming and budgeting of TSM&O projects and project elements within other programs, the Office of Work Program and Budget, with support from the TSM&O Division, prepared a Work Program instructional presentation. This presentation was shared with the Districts and is available from the Office of Work Program and Budget. Planning is in progress to convert this training presentation into a Computer-Based Training (CBT) module.

### **Operations Funding**

FDOT recognizes the need to adequately fund operations of TSM&O projects. The Ten-Year TSM&O Cost Feasible Plan provides funding for ITS operations. Additionally, FDOT intends to migrate from largely output-based (number of actions) to outcome-based operations performance measures. Activities to support operations budgeting include:

- The Ten-Year TSM&O Cost Feasible Plan is updated annually, including update of operations cost factors and funding for TSM&O implementation for FMS.
- Intention to update Ten-Year Cost Feasible Plan for District-supported TSM&O/RTMC operations on SHS arterials for AMS.
- Updating the basis for RTMC operations staffing and funding for more uniformity of extent and complexity of congestion and safety issues.
- Development of a performance-based RTMC operations scope.

Operations applies to a range of projects including ITS/RTMC operations, RRSP, RISC, computer-based traffic control systems, ITS software integration and maintenance, traffic signals/systems, and SIRV programs. Statewide and District funds set aside for operations are included in the Ten-Year Cost Feasible Plan.

### **Maintenance Funding**

FDOT recognizes the need to adequately fund maintenance of TSM&O strategies implemented on SIS and other SHS routes whether controlled access, toll, or arterials. Maintenance includes asset management, recurring routine preventative maintenance, minor responsive maintenance and emergency response and replacement. Maintenance also includes the labor and equipment for life-cycle replacement of aging TSM&O technologies. The ITS Maintenance Workload Formulas, under development, are the primary tools to develop budgets and fund maintenance contracts. Maintenance funds included in the Maintenance Workload Formulas are budgeted "off the top" from FDOT's maintenance set-aside funds. The funds are budgeted from requests from Districts through the TSM&O Division coordination with the Office of Maintenance and FDOT's Executive Leadership Team.

Another maintenance funding approach in use in some Districts is incorporated in AAM contracts using district and/ or local implementation and operation budgets. Some maintenance elements included in AAM contracts range from identification of potential maintenance problems to trouble-shooting, diagnosis and minor repairs. AAM contracts are largely budgeted with funds that are allocated to the Districts and/or to local agencies through the MPOs.

The TSM&O Division is supporting several maintenance funding activities, including:

- Development of consensus ITS Maintenance Workload Formulas based on consistent maintenance procedures to consistently predict annual maintenance costs for field equipment, communication networks, and RTMC for freeway and AMS maintained by FDOT.
- Recently updated the ITS maintenance scope of services template.
- Conducting a study on feasibility of performance based ITS maintenance and potential development of a performancebased ITS maintenance scope of services template to migrate from a largely output-based (number of actions) to outcome-based maintenance performance measures.

### Funding for TSM&O Program Technology Replacement

As noted above, TSM&O technology life-cycle replacement is funded in two parts. The cost for replacement technologies or devices is included within Ten-Year TSM&O Cost Feasible Plan. The cost for labor, equipment and traffic control is included in the TSM&O Maintenance Workload Formulas.

# **TSM&O RESOURCES**

### C. TSM&O Capacity and Workforce Development

The advancement of TSM&O in Florida has created the need for new tools to support workforce development, capacity building, and program excellence. The STEP was conceived to meet these needs.

### **STEP Mission**

The STEP mission is fourfold:

- 1. Identify and prioritize TSM&O training and guidance needs and target audiences;
- 2. Resource, schedule, and deliver TSM&O training and guidance materials to meet priorities;
- 3. Work with partners for sustainable TSM&O training delivery and management; and
- 4. Continually update training and guidance as state of the practice evolves and as new, innovative TSM&O programs emerge.

STEP Needs and Target Audiences

The following training and guidance needs have been identified, along with their target audiences.

Table 11: STEP Needs and Target Audiences

Needs Categories and Descriptions	Target Audience(s)	
<ul> <li>ITS design, cost estimating, CEI for:</li> <li>Fiber optic and Ethernet networks and equipment</li> <li>Optimized equipment placement, testing and inspection</li> <li>Electrical power supply</li> <li>Lightning protection</li> <li>Surge protection and grounding</li> <li>Generators and Uninterruptible Power Supply (UPS).</li> </ul>	District TSM&O, Planning, Work Program, PD&E, Design, Construction, and Local Agency Program (LAP) staff and local agency staff, and consultants.	
Guidance for TSM&O strategies such as HSR, RM / signaling, and ICM.	District TSM&O, Planning, Work Program, PD&E, Design, Construction, and LAP staff and local agency staff, and consultants.	
Traffic Signals, ASCT including adaptive and other traffic control strategies.	District TSM&O, Planning, Work Program, PD&E, Design, Construction, and LAP staff and local agency staff, and consultants.	
ITS/TSM&O work programming guidance.	District TSM&O, Planning, Work Program, PD&E, Design, Construction, and LAP staff and local agency staff, and consultants.	
RITIS Data Analysis and Performance Measure Tools.	District Planning, PD&E, TSM&O, LAP, Design and Constructio staff and local agency staff, and consultants.	

It is anticipated the list of needs categories will grow over time.

### **STEP Resource Development**

Section VIII provides the SMART Action Plan for all high priority STEP resources currently underway or planned. The list of STEP materials and schedules will be updated at least quarterly.

### Sustainable Training Delivery and Management

FDOT intends to work with academia and industry to deliver the STEP training courses. FDOT is currently working to identify potential partners. The STEP training material shall be the copyright of FDOT and will be solely owned with a provision for distribution and usage rights. The partnering agency will also administer the full cycle of training course including logistics, delivery, record maintenance, evaluation and follow-up with the trainees. Section VIII provides the SMART Action Plan for sustainable training delivery and management.

### **Training and Guidance Updates**

As technologies, specifications, standards, and the state of TSM&O practice evolve, the TSM&O Division of the STEOO will update the training modules and guidelines. See Sections VI and VII for additional discussion and action plans for development and updates of guides, manuals, standards, and specifications.

### D. TSM&O Program Outreach

Significant strides toward mainstreaming TSM&O were made during development of this *Strategic Plan*. The result has significantly improved horizontal and vertical communication between various FDOT functional areas, including increased participation from various functional areas on both the TSM&O Task and Leadership Teams. A number of actions have already been taken to maintain progress and build on the communication developed during plan development. These actions included creating broader membership for the TSM&O Task Team to include Systems Planning, PD&E, Design, Construction, Maintenance, Work Programming, and other Central Offices.

TSM&O outreach to external stakeholders, such as MPOs, local agencies, transit organizations, port authorities, airport authorities and emergency responders, can be achieved with the support of the Districts. It is largely for this reason that this *Strategic Plan* does not prescribe specific TSM&O strategies beyond the PFAs. Districts will continue to work with District Planning, PD&E, Design, Construction, Maintenance, and local and regional stakeholders to better define and develop TSM&O strategies that support local and regional transportation goals and objectives. See Section VIII for SMART Action Plan for external stakeholder outreach.

During 2016, the TSM&O Division continued publishing the SunGuide Disseminator bi-monthly. Beginning with the May 2017 issue, it will be rebranded as the TSM&O Disseminator. The Disseminator includes articles and features from a wider range of contributors to support the broader mission.

The final section focuses on next steps and SMART Action Plans to manage updates to and delivery of the Strategic Plan.



# **NEXT STEPS AND ACTION PLANS**

**Section VIII** serves as a guide to achieving the TSM&O vision, mission and goals. The plan implementation is supported by SMART Action Plans. Following the SMART Action Plans will move FDOT closer to a fully mainstreamed, outcome-based TSM&O program. The TSM&O Division, with the assistance of the TSM&O Task Team and others identified in the Action Plans are responsible for delivering each Action Plan.

### A. Plan and Process for Updating the Strategic Plan

The TSM&O Division with support from the TSM&O Task Team will assess progress accomplishing SMART objectives and outcomes. The TSM&O Division will report progress at the quarterly TSM&O Leadership Team meetings, the TSM&O Task Team meetings, and at DTOE meetings. As guidelines and training programs are delivered and as new and emerging technologies, such as CVs are better understood, the TSM&O Division will assess the plan annually with updates expected on two or three year cycles. With the renewed horizontal communication occurring during preparation of this plan, it is anticipated that other FDOT functional areas will also provide input toward future plan and progress updates.

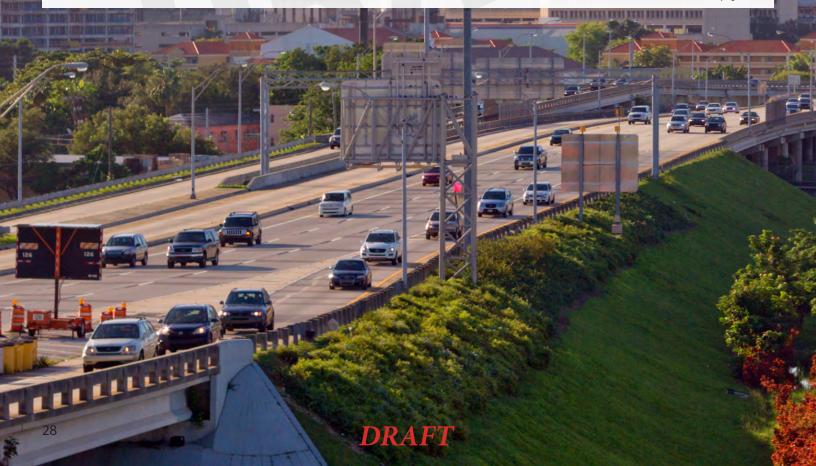
The intention of this plan is to elevate the use of data and performance measures to identify issues and measure results. TSM&O Plan updates and focus areas will be influenced by results of the implemented TSM&O strategies to optimize impacts toward reducing deaths, serious injuries, congestion and delay.

The SMART Action Plan to keep this *Strategic Plan* up to date, as new information and results of project performance assessments are available, is shown in this section.

### **B. SMART Action Plans**

Action items assigned to the TSM&O Division will provide general coordination and tracking of each Action Plan. The TSM&O General Consultant will provide program and technical support. Status and accomplishments for each Action Plan will be discussed at TSM&O Task and Leadership Team meetings until they are accomplished or replaced with new Action Plans. The intent of the Task Team reviews is to ensure not only that the Action Plans are accomplished but that they provide and continue to provide value toward delivery of and realization of benefits anticipated from the PFAs.

continued on page 30





# **NEXT STEPS AND ACTION PLANS**

### Funding 1.1 10-Year TSM&O Cost Feasible Plan for Implementation, Operations and Replacement. 1.2 Five-Year Workload Formulas for Maintenance Funding. 1.3 Work Program Instruction Reviews and Updates. Districts Define and Validate Mobility and Safety Data Sources for Freeways & Arterials. 2.1 Performance Assessment 2.1.1 **Develop TSM&O Performance Assessment Guides/Templates.** 2.1.2 **Develop Data Analysis Tool Training and Support Structure.** 2.2 Legacy and New TSM&O Impact Assessments for Freeway and Arterial TSM&O Strategies. 2.3 Initiate, Maintain, and Post Log of Florida TSM&O Impacts for Freeways and Arterials. 2.4 Districts Conduct Performance Assessments for Mobility, Safety, and Uptime Availability. 2.5 Districts Selected Performance Metrics, Targets, and PEG for Freeways and Arterials. 2.6 Districts Begin Assessing Outcomes Relative to Targets for Freeways and Arterials. 2.7 Districts Begin Initiating Strategies to Achieve PEG and Targets for Freeways & Arterials. Outreach Annual Capability Maturity Model Self-Assessment Regional Workshops. 3.1 3.2 **Regional Connected Vehicle Workshops.** Invite functional Area Managers to TSM&O Task Team and Annual Meetings. 4.1 4.2 TSM&O Participation in Statewide and Regional Functional Area Meetings. Mainstreaming 4.3 Identify Guides, Manuals, Standards, Specifications to Update with TSM&O Content. 4.4 **Prioritize and Initiate Updates.** Complete and Repeat Updates as needed. 4.5 4.6 Work with Planning to Incorporate TSM&O in Capacity Project Planning. 4.7 Work with PD&E to Incorporate TSM&O in Capacity Projects Development. 4.8 Work with MPO/TPO Liaisons to Include TSM&O in Regional Transportation Plans. 5.1 **STEP ITS CEI Training Development.** STEP 5.2 **STEP ITS Design Training Development.** 5.3 STEP Sustainable Training Delivery & Management. 5.3 STEP TSM&O Guide Development. Staffing District 6.1 District TSM&O Staffing Assessments. 6.2 District TSM&O Staffing Updates. Jpdate 7.1 Strategi Manage and Monitor TSM&O Action Plans. Plan 7.2 Strategic Plan Update.

### **SMART Action Plans**

See subject-area plans and schedules for more details:

Districts & TSM&O Division

Districts

FY 16/17		FY 17/18			FY 18/19				FY 19/20		
Jan-Mar	Apr-Jun	Jul-Sep	Oct-Dec	Jan-Mar	Apr-Jun	Jul- Sep	Oct-Dec	Jan-Mar	Apr-Jun	Jul-Sep	Oct-Dec

TSM&O Division & Task Team

Outside Organization



# APPENDICES APPENDICES

#### Appendix A – TSM&O Strategy Toolbox

Appendix A provides basic definitions for over 50 TSM&O strategies or tools that have potential to support achieving TSM&O Program Targets, PEG and P-PEG. While Appendix A is comprehensive, it specifically covers major or commonly implemented tools that support achieving the *Strategic Plan* mobility Targets. Planning, implementation, O&M of these TSM&O strategies are anticipated individually or in groups and in the context of broader "capacity" improvement projects or as stand-alone projects. Some strategies such as FMS and ASCT are more general and include other defined strategies. Actual TSM&O strategies implemented are determined through a collaborative planning and project development process involving multiple offices within FDOT and often regional and local stakeholders. For successful implementation, the Systems Engineering Process is followed. Systems engineering steps common to TSM&O project development and implementation include RITSA, a Concept of Operations (ConOps) and other Systems Engineer documentation. See FDOT Systems Engineering and ITS Architecture Procedure Number 750-040-003 for details.

#### **Facility-Centric Safety and Congestion Tool Definitions**

1. Freeway Management Systems (FMS): FMS include fiber-optic communication networks, Closed-Circuit Television (CCTV), traffic detectors, and DMS to actively monitor traffic conditions, detect traffic incidents, and warn travelers of hazardous conditions. FMS are used in conjunction with RTMC, RRSP, RISC and SIRV to detect, verify and manage traffic incidents.

Performance Metrics: Safety ⇒ Secondary Crashes; Mobility ⇒ travel time reliability; System/Agency Efficiency References:

http://www.ops.fhwa.dot.gov/freewaymgmt/index.htm

http://www.ops.fhwa.dot.gov/freewaymgmt/publications/frwy\_mgmt\_handbook/fmoh\_complete\_all.pdf https://tmcpfs.ops.fhwa.dot.gov/cfprojects/uploaded\_files/Reference%20List%20TMC%20Manual.pdf http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/.

2. Traffic Incident Management (TIM) Program: TIM is a multi-agency effort to improve the management of highway incidents, both unplanned events, such as crashes, disabled and abandoned vehicles, debris in the roadway, work zones, adverse weather and emergencies and also planned events such as construction or special events that impact travelers and the transportation system.

Performance Metrics: Safety ⇒ Secondary Crashes; Mobility ⇒ travel time, travel time reliability, System/Agency Efficiency

References:

http://ops.fhwa.dot.gov/eto\_tim\_pse/about/tim.htm

https://www.transportation.gov/sites/dot.gov/files/docs/01%20Traffic%20Incident%20Management%20US%20 -%20English.pdf

https://www.fhwa.dot.gov/innovation/everydaycounts/edc-2/tim.cfm

http://www.ops.fhwa.dot.gov/eto\_tim\_pse/timtoolbox/index.htm

http://www.fdot.gov/traffic/Traf\_Incident/Traf\_Incident.shtm

http://www.fdot.gov/traffic/Traf\_Incident/pdf/Open\_Roads\_Policy\_FDOT\_FHP.pdf

http://www.fdot.gov/traffic/Traf\_Incident/pdf/TIM%20Strategic%20Plan%20Final.pdf

https://www.fhwa.dot.gov/goshrp2/Solutions/Reliability/L12\_L32A\_L32B/National\_Traffic\_Incident\_Management\_ Responder\_Training\_Program

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

**3.** Ramp Meters: Ramp meters are freeway on-ramp traffic signals to smooth or reduce traffic entry onto the mainline. The goal of ramp metering is to efficiently utilize traffic gaps on the mainline to reduce on-ramp impacts to the mainline traffic flow without significant negative impacts on feeder and parallel arterials. Ramp meters can be standalone or part of a corridor wide implementation, pre-timed or dynamically controlled, and automated or semi-automated over a range of vehicle discharge rates. Ramp meters may be used in conjunction with other TSM&O tools such as Express Lanes and ICM. Ramp meters may also be managed as a group to reduce congestion caused by downstream bottlenecks.

Performance Metrics: Safety ⇔ Crashes; Mobility ⇔ travel time, travel time reliability, throughput References:

http://ops.fhwa.dot.gov/publications/ramp\_mgmt\_handbook/manual/manual/5\_1.htm

http://www.ops.fhwa.dot.gov/freewaymgmt/ramp\_mgmnt.htm

http://www.dot.state.mn.us/rampmeter/

http://www.dot.state.mn.us/rampmeter/study.html

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

4. Hard Shoulder Running (HSR): HSR, also known as temporary shoulder use, is the use of the breakdown shoulder lane on freeways or expressways to provide additional capacity during peak periods, during incidents and/or during emergencies. HSR may be considered as an extra lane on either left or right side shoulder and is typically fixed time or can be triggered when there is recurrent or a non-recurrent surge of traffic demands. HSR operation can be dynamically controlled or a fixed-time-of-day operation, and usually relies on ITS technologies such as CCTV, DMS and Lane Control Signals (LCS) for operational status and incident management (see number 5 below). HSR applications require monitoring of the lane by the RTMC, RRSP and Florida Highway Patrol (FHP) and emergency stopping areas are recommended.

Performance Metrics: Safety ⇔ Secondary Crashes; Mobility ⇔ travel time, travel time reliability, throughput References:

http://www.ops.fhwa.dot.gov/publications/fhwahop15023/fhwahop15023.pdf

http://www.ops.fhwa.dot.gov/publications/fhwahop10023/chap4.htm

http://www.itsinternational.com/categories/detection-monitoring-machine-vision/features/hard-shoulder-running-aids-uniform-traffic-flow-and-safer-driving/

http://utcm.tamu.edu/publications/final\_reports/Kuhn\_10-01-54\_Interim.pdf

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

5. Lane Control Signals (LCS): LCS are used in conjunction with other freeway or expressway management systems such as HSR, speed harmonization, and congestion management. A lane control signal is placed over the HSR lane or over all lanes and operated as required by the ConOps. A signal is placed over each controlled lane and any controlled shoulders. The signal is capable of displaying several indications, such as downward green arrow and red X, to convey to motorists the status of the lanes. Diagonal arrows and flashing indications are often used in transitions between open and closed lanes. The Manual on Uniform Traffic Control Devices (MUTCD) provides directions for proper installation for the type of signal.

Performance Metrics: Safety ⇒ secondary crashes; Mobility ⇒ travel time reliability, throughput References:

http://www.ops.fhwa.dot.gov/atdm/approaches/atm.htm

http://mutcd.fhwa.dot.gov/HTM/2003r1/part4/part4j.htm

http://mobility.tamu.edu/mip/strategies-pdfs/active-traffic/technical-summary/Variable-Speed-Limit-4-Pg.pdf http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

6. Variable Speed Limits (VSL) and Speed Harmonization: VSL signs are used for speed harmonization or to reduce speed when traffic conditions or environmental conditions such as heavy fog create hazardous driving. In urban areas, VSL have been used in conjunction with overhead LCS to support speed harmonization for lanes that are open to traffic. In rural areas, side-mounted VSLs are used. For roadside VSLs, the MUTCD requires a VSL signed on each side of each direction of travel. There have been a number of studies on the effectiveness of VSLs, but most conclude that at least some reduction of speed occurs when the VSL are perceived to be based on real traffic conditions rather than just activated by time of day. Enforcement of VSLs will need to be considered and evaluated based on the availability of enforcement resources. The speed harmonization is used to reduce the occurrence of repetitive speed waves of slowing and accelerating traffic in congested areas. Speed harmonization uses VSL to slow traffic to a sustainable uniform speed approaching and through the congested area. VSL are applicable to areas of recurring congestion to reduce crashes in the congested zone and thus improve travel time reliability.

Performance Metrics: Safety ⇔ crashes; Mobility ⇔ travel time reliability, throughput References:

http://safety.fhwa.dot.gov/speedmgt/vslimits/

http://safety.fhwa.dot.gov/speedmgt/ref\_mats/fhwasa12022/fhwasa12022.pdf http://mobility.tamu.edu/mip/strategies-pdfs/active-traffic/technical-summary/Variable-Speed-Limit-4-Pg.pdf http://www.ops.fhwa.dot.gov/publications/fhwahop10023/chap4.htm http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

7. Coutermeasures to Wrong Way Driving (WWD): Since WWD crashes are usually head-on, they are generally severe, often resulting in deaths and injuries. WWD countermeasures include detection of WWD entries onto freeways and expressways, active warnings to the WWD driver, warnings to approaching motorists, and real-time notification to law enforcement. WWD detection systems also provide alerts to the RTMC to allow activation of DMS and verification of the WWD location and direction of travel by means of CCTV. Verification provides law enforcement with best available information to contact the wrong way driver in time to prevent a crash and to provide aid when one occurs. Performance Metrics: Safety ⇒ crashes

**References:** 

http://www.dot.ca.gov/newtech/researchreports/preliminary\_investigations/docs/wrong-way\_driving\_prevention\_methods\_preliminary\_investigation.pdf

https://www.flhsmv.gov/safety-center/driving-safety/wrong-way-driving/

8. Express Lanes: Express Lanes are used to add capacity to freeways and expressways during peak periods. The Florida Express Lanes Handbook provides guidance on Express Lanes polices, responsibilities, traffic and revenue studies, design, toll collection, operations, maintenance, and reporting. Prior to implementing an Express Lanes, a Regional Concept of Transportation Operations (RCTO) is prepared to define how the Express Lanes will function within the context of the regional transportation system. FDOT is also planning to prepare an Express Lanes Manual which will define specific Express Lanes requirements.

Performance Metrics: Mobility ⇒ travel time reliability, throughput References:

http://www.fdot.gov/info/expresslanes.shtm

http://floridaexpresslanes.com/wp-content/uploads/2015/08/FDOT-Express-Lanes-Handbook.pdf

http://floridaexpresslanes.com/wp-content/uploads/2015/11/Handbook-At-A-Glance.pdf

http://www.ops.fhwa.dot.gov/publications/fhwahop13007/fhwahop13007.pdf

http://www.ops.fhwa.dot.gov/publications/managelanes\_primer/index.htm

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

9. Reversible Express Lanes (REL): RELs are used to add capacity in alternating directions of travel during peak periods. RELs can alleviate traffic congestion where there is highly skewed AM-PM directional traffic. Access may be controlled by gates on freeways and expressways and/or by overhead LCS on arterials. For freeways and expressways, RELs are usually separated from general purpose lanes by barriers with very well defined entrances and exits. The process for opening and closing RELs can be complicated by frequency and types of access points and by the possibility of operating some portions in different directions at the same time.

Performance Metrics: Mobility ⇒ travel time, travel time reliability, throughput; System/Agency Efficiency References:

http://www.tampa-xway.com/reversible-express-lanes/

http://595express.info/

http://floridaexpresslanes.com/wp-content/uploads/2015/08/FDOT-Express-Lanes-Handbook.pdf http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

**10. Advanced Signal Control Technologies (ASCT):** The goal of ASCT is to optimize the overall traffic signal performance on signalized arterials by continually adapting to actual traffic conditions on through lanes, cross streets and turn lanes. Examples of ASCT include adaptive signal control and ATSPM. ASCT also provide additional signal performance data to traffic signal managers to support AAM systems.

Performance Metrics: Mobility ⇒ travel time, travel time reliability, throughput References:

http://www.fdot.gov/traffic/ITS/ArterialManagement/FDOT\_ASCT.pdf

https://www.fhwa.dot.gov/innovation/everydaycounts/edc-1/asct.cfm

http://rebar.ecn.purdue.edu/ltap1/multipleupload/Signals/Signal%20System%20Performance%20Measure%20 Report.pdf

http://rebar.ecn.purdue.edu/LTAP1/multipleupload/Signals/Performance%20Measures%20for%20Local%20 Agency%20Traffic%20Signals.pdf

http://blog.udot.utah.gov/tag/traffic-signal-performance-measures/

https://www.fhwa.dot.gov/innovation/everydaycounts/edc\_4/atspm.cfm

https://ops.fhwa.dot.gov/arterial\_mgmt/pubs.htm

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

11. Traffic Signal Interconnect or Traffic Signal Communication: Traffic signal interconnect describes communication from one traffic signal controller to another. Traffic signal interconnect may be Ethernet over fiber optic cable, analog over fiber or copper cable or Ethernet or analog using wireless radios and antennas. Traffic signal interconnect is used most commonly for distributed traffic signal control or operations when there is limited center to infrastructure communication. Traffic signal interconnect is often used for closed-loop traffic signal systems. Traffic signal interconnect is used to keep controller clocks synchronized to support coordination. Some ASCT use traffic signal interconnect to collect data from adjacent signals to determine control.

Performance Metrics: Mobility 
rightarrow travel time, travel time reliability, throughput; System/Agency Efficiency References:

http://local.iteris.com/itsarch/

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

12. Traffic Signal Coordination: The goal of traffic signal coordination is to optimize traffic flow through a series of two (2) or more relatively closely spaced signalized intersections. Coordination timing, in simple terms, attempts to maximize the number of vehicles arriving at a green phase while taking into consideration turning and cross street traffic. Timing and coordination plans are developed every few years to cover peak periods, peak fringes, off-peaks, and weekend. Often coordination plans are developed for special events, incident response, and for emergencies. Some signals systems use traffic responsive software that selects a predefined timing and coordination based on actual traffic conditions.

http://ops.fhwa.dot.gov/arterial\_mgmt/tstmanual.htm http://ops.fhwa.dot.gov/publications/fhwahop08024/chapter6.htm http://onlinepubs.trb.org/onlinepubs/nchrp/nchrp\_rpt\_812.pdf http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

13. Transportation Management Center (TMC): TMC's may have different functions. For Florida FMS, each District has implemented one or more RTMC. Traffic signal maintaining agencies often have some level of a TSOC ranging from a work station on a desk to a fully equipped TMC. RTMC and larger local agency TMC are equipped with operator work stations, usually a video display wall, and hardware and software to view and control roadside elements such as CCTV cameras, DMS, and traffic signal controllers. FDOT RTMC are equipped with SunGuide central system software for both control and logging of actions taken to manage traffic and inform travelers.

Performance Metrics: Safety ⇒ crashes, secondary crashes; Mobility ⇒ travel time, travel time reliability, throughput; System/Agency Efficiency

References:

http://local.iteris.com/itsarch/

http://ops.fhwa.dot.gov/freewaymgmt/trans\_mgmnt.htm

http://ops.fhwa.dot.gov/Publications/fhwahop15032/index.htm

https://ntl.bts.gov/lib/jpodocs/rept\_mis/11494.pdf

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

14. RTMC Operation: RTMCs are typically staffed and operated 24 hours per day, 7 days per week, and 52 weeks per year (24x7x365) to support planned and unplanned incidents. Local TSOC and TMC are often staffed only on week days from morning to afternoon peak. Most monitor traffic signal performance. Others also monitor traffic incidents. A few TMC & RTMC have been integrated into a combined freeway and arterial RTMC.

Performance Metrics: Safety ⇒ crashes, secondary crashes; Mobility ⇒ travel time, travel time reliability, throughput; System/Agency Efficiency

- References: http://local.iteris.com/itsarch/ http://www.fdot.gov/traffic/its/projects\_deploy/rtmc.shtm http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/
- **15. Road Ranger Service Patrol:** RRSP is a free service provided by the Department to respond to stranded motorists, disabled vehicles, abandoned vehicles, and to provide traffic control for traffic incidents. RRSP currently covers most freeways and toll routes operated by the Department and routes operated by Expressway Authorities. RRSP coverage, zone size (miles), and hours of operation are determined based on traffic volumes, incident frequency and other factors.

Performance Metrics: Safety ⇒ secondary crashes; Mobility ⇒ travel time, travel time reliability, throughput References:

http://www.fdot.gov/traffic/traf\_incident/rrangers/rranger.shtm

http://ops.fhwa.dot.gov/publications/fhwahop08031/ffsp\_handbook.pdf

https://www.fhwa.dot.gov/goshrp2/Solutions/Reliability/L12\_L32A\_L32B/National\_Traffic\_Incident\_Management\_ Responder\_Training\_Program

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

16. Center to Center (C2C) Communication: C2C connects the various TMCs, TSOCs, and RTMCs to each other to share information and assist with event response when multiple agencies are involved. FDOT has implemented the statewide ITS wide-area network (WAN) that allows C2C communication between all RTMC. The Department has also created C2C communication with the FHP, local TSOC and TMC, emergency operations centers and public safety response (911) centers. Much of the WAN runs over fiber optic cable infrastructure. Portions of the WAN run on commercial fiber networks and/or the State's microwave radio network either as primary or redundant communication paths. Performance Metrics: Safety ⇔ crashes, secondary crashes; Mobility ⇔ travel time, travel time reliability, throughput; System/Agency Efficiency

References: http://local.iteris.com/itsarch/ http://www.fdot.gov/traffic/its/Projects\_Telecom/WAN.shtm

17. Center to Infrastructure (C2I) Communication: C2I connects TMC's, TSOC's, and RTMC to ITS and traffic signal infrastructure elements such as CCTV cameras, DMS and traffic signal controllers. These networks are often defined as local-area-networks (LAN). The Department has opted to utilize Ethernet over fiber optic cable for the LAN. The fiber optic cable is often referred to as Layer 1. By using Ethernet, multiple field elements can be connected to the same pair of fibers reducing the total number of fibers needed. This device connectivity is often referred to as Layer 2. For larger networks, communication hubs are used for the final hop to the RTMC. Hub to RTMC connectivity is often referred to as Layer 3 in the development of communication architectures.

Performance Metrics: Safety ⇒ crashes, secondary crashes; Mobility ⇒ travel time, travel time reliability, throughput; System/Agency Efficiency

References:

http://local.iteris.com/itsarch/

http://local.iteris.com/cvria/html/applications/applications.html

18. Vehicle to Infrastructure (V2I) Communication: V2I refers to communication to/from RSE to/from vehicle On-Board Units (OBU). While this is occurring from towers to vehicles or to phones for personal uses, for transportation management it is envisioned to occur from dedicated RSE to OBU using DSRC. Near term V2I is envisioned for communication to/from traffic signal controllers to/from OBUs to provide SPaT information and ultimately to actually control SPaT to optimize traffic flow on signalized corridors. With CV technologies, V2I is envisioned to collect vehicle parameters through BSMs and to send safety warnings to drivers. Ultimately, V2I will support vehicle control systems as automated vehicle (AV) technologies become more prevalent.

Performance Metrics: Safety ⇒ crashes, secondary crashes; Mobility ⇒ travel time, travel time reliability, throughput References:

http://local.iteris.com/cvria/html/applications/applications.html

**19.** Intersection Collision Avoidance: Several types of collisions are of concern at intersections. For all types of intersections, angle crashes occur and can be severe. Signalization can often reduce angle crashes but can also increase rear-end crashes which can cause injuries. In addition to vehicle-on-vehicle crashes, pedestrian and bicycle accidents occur at intersections. The goal of intersection collision avoidance is to reduce these crashes. For rural intersections on divided highways, gap detection technologies are being installed to help drivers recognize an acceptable gap to enter or cross the major highway. For signalized intersections, dilemma zone detectors and advance red signal ahead warning flashers are installed, along with other technologies. With the advent of CVs, it is anticipated that V2V and V2I communication will allow development of applications to greatly reduce intersection collisions. For pedestrians and bicyclists, the goal is to accurately detect their presence and create safe paths for them through busy intersections. Performance Metrics: Safety ⇔ crashes, secondary crashes References:

http://local.iteris.com/cvria/html/applications/applications.html

http://www.its.dot.gov/research\_archives/cicas/index.htm

20. Routes of Significance (RoS): RoS include Interstate, controlled-access, and toll highways and certain non-controlled access highways that are regionally significant. For federal purposes, they are the focus of real-time performance monitoring and reporting as required by the Real-Time System Management Information Program (RTSMIP). For Florida, RoS are the routes that are the primary focus for freeway and AAM strategies. Performance Metrics: Mobility ⇒ travel time, travel time reliability, throughput References:

http://ops.fhwa.dot.gov/1201/ http://ops.fhwa.dot.gov/publications/fhwahop13047/index.htm http://www.fdot.gov/traffic/newsletters/2014/2014-dec.pdf http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

21. Road Weather Information System (RWIS): The goal of RWIS is to use real-time weather information to improve travel safety. RWIS uses Environmental Sensing Stations (ESS) which consist of one or more environmental sensor. In Florida, the uses of the primary sensors are visibility to detect fog or smoke, wind speed and direction and rainfall intensity. On the Panhandle of Florida, ice and pavement temperature sensors are also used. Individual RWIS/ESS report real-time conditions at the RWIS location and are placed where visibility or wind pose safety problems. When ESS are placed in a grid and combined with a forecasting service, they can be used to predict when whether events will occur and allow warnings to be posted before the problem is severe. Snowbelt states use networks of RWIS to assist with preparation and response to snow events, in turn improving safety and reducing the total resources needed for the response. Performance Metrics: Safety ⇔ crashes

**References:** 

http://ops.fhwa.dot.gov/publications/ess05/

http://ops.fhwa.dot.gov/Weather/best\_practices/EnvironmentalSensors.pdf

http://www.fdot.gov/research/completed\_proj/summary\_te/fdot\_bd537\_rpt.pdf

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

22. Intersection System Detection: There are a wide variety of traffic detection technologies used at intersections. These include inductive loops, microwave radar and vision-based vehicle detection systems. These detection systems are implemented according to the traffic management and operations goals for the intersection and/or for the corridor. Fixed-time-of-day signal timing plans do not require detection but can result in green phases unused, underused or overused. The first level of detection for a traffic responsive signal is critical detection. Critical detection is considered cross street and mainline left turn lane stop bar detection. Critical detectors allow a phase to be skipped if no traffic is detected or extended to a predefined maximum when traffic volumes are heavy. Most ASCT require stop bar detection on all approaches for every lane. Some traffic control strategies require a system detector (mid-block) and/or dilemma zone detectors. On freight corridors, dilemma zone detectors are positioned to minimize the number of trucks that are caught at the end of the green cycle. As CAV-enabled intersections and vehicles become more pervasive, the vehicle itself will become the detection system through V2I communication.

Performance Metrics: Safety ⇒ crashes, secondary crashes; Mobility ⇒ travel time, throughput References:

http://safety.fhwa.dot.gov/intersection/conventional/signalized/tech\_sum/fhwasa09008/

http://ops.fhwa.dot.gov/publications/fhwahop06006/chapter\_6.htm

https://www.fhwa.dot.gov/publications/research/operations/its/06108/06108.pdf

#### http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

#### Modal-Centric Tool Definitions

1. Freight Advanced Traveler Information System (FRATIS): FRATIS is defined in the CV Reference Implementation Architecture (CVRIA) as two specific applications:

The Freight Drayage Optimization application covers the information exchanges between all intermodal parties to provide current drayage truck load matching, container availability and appointment scheduling at railroad and steamship line terminals. The application includes a link from drivers and freight management systems dispatchers to an intermodal terminal reservation system and integrates an appointment function with Terminal Queue Status and Load Matching. The application set provides information to the dispatcher and driver concerning the availability status for pickup of a container at an intermodal terminal. The application bundle also provides drivers and dispatchers with both intermodal terminal queue length, and estimated time from the back of the queue to the gate.

The Freight-Specific Dynamic Travel Planning application provides both pre-trip and in route travel planning, routing, and commercial vehicle related traveler information, which includes information such as truck parking locations and current status. The information will be based on data collected from the commercial fleet as well as general traffic data collection capabilities. The information, both real time and static can be provided directly to fleet managers, to mobile devices used by commercial vehicle operators, or directly to in vehicle systems as commercial vehicles approach roadway exits with key facilities such as parking. The application can also provide oversize/overweight permit information to commercial managers.

Performance Metrics: Safety ⇒ crashes; Mobility ⇒ travel time, travel time reliability References:

http://local.iteris.com/cvria/html/applications/applications.html http://local.iteris.com/cvria/html/applications/app96.html#tab-3 http://local.iteris.com/cvria/html/applications/app32.html#tab-3 http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

2. Automatic Vehicle Location (AVL): AVL uses on-board Global Positioning System (GPS) antenna and processor and two-way communication to track and report a vehicle's position on the transportation network. AVL is used to manage transit vehicles, provide positive train control, manage commercial vehicle fleets and for on-board navigation systems. AVL is used by transit for Transit Signal Priority (TSP) and by emergency vehicles for Emergency Vehicle Preemption (EVP). Vehicle location (latitude/longitude/elevation) is part of the DSRC BSM and are used in CV apps. Some CAV research and technology development includes using GPS for vehicle guidance and control. Commercially available GPS accuracy is not sufficient for vehicle control without additional data. However, relative positional accuracy is precise for two vehicles equipped with GPS. Also other parameters such as speed and direction of travel are accurate as well. AVL in combination with V2V and other on-board vehicle sensors such as radar are envisioned to have potential to dramatically reduce the number of multi-vehicle and run of the road crashes as these systems become more prevalent within the vehicle fleet.

Performance Metrics: Safety ⇒ crashes; Mobility ⇒ travel time reliability, throughput; System/Agency Efficiency References:

http://www.trb.org/Publications/Blurbs/159906.aspx

http://local.iteris.com/cvria/html/applications/app77.html#tab-3

http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

3. Dynamic Ridesharing: Dynamic ridesharing is defined in the CVRIA. The Dynamic Ridesharing application allows travelers to arrange carpool trips through a stand-alone personal device with a wireless connection and/or an automated ride-matching system (e.g., call center or web-based application loaded on a personal computer or kiosk at a transit facility). The application uses inputs from both passengers and drivers pre-trip, during the trip, and post-trip. These inputs are then translated into "optimal" pairings between passengers and drivers to provide both with a convenient route between their two origin and destination locations. After the trip, information is provided back to the application to improve the user's experience for future trips and monitor use of high-occupancy lanes. Performance Metrics: Mobility ⇒ travel time, travel time reliability References:

http://local.iteris.com/cvria/html/applications/app17.html#tab-3 http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

4. Automated & Electronic Fare Collection (EFC): Automated Fare Collection (AFC), EFC and Open Road Tolling (ORT) systems use some form of smart card, Radio Frequency Identification (RFID) or other technologies to collect fares. In Florida, all of the toll road agencies use the SunPass<sup>®</sup> transponder and are converting to highway speed highway speed or ORT collection. The SunPass transponder is also in use at some airports for parking fare payment. Florida's Turnpike Enterprise and others also use license-plate reading technology to identify toll road users and collect payment through invoices to motorists. Other AFC systems are in place for Sun Rail and some local transit agencies. Performance Metrics: Mobility ⇒ travel time, travel time reliability, throughput; System/Agency Efficiency References:

http://www.dot.state.oh.us/engineering/OTEC/2015\_OTEC\_Presentations/Tuesday\_Oct.27/22/

OTECPresentation\_102315\_Final.pdf

http://www.tcrponlin e.org/PDFDocuments/TCRP\_RRD\_57.pdf

http://www.itsbenefits.its.dot.gov/its/benecost.nsf/

DisplaySummarySearchResult?OpenForm&C89302DC05678FCE852580C000525FB2&Query=Electronic%20 Payment%20&%20Pricing

5. Transit Signal Priority (TSP) and EVP: Various types of signal priority and preemption are available to promote safety and mobility. TSP is an operational strategy that is applied to reduce the delay transit vehicles experience at traffic signals. TSP involves communication between buses and traffic signals so that a signal can alter its timing to give priority to transit operations. Priority may be accomplished through a number of methods, such as extending greens on identified phases, altering phase sequences, and including special phases without interrupting the coordination of green lights between adjacent intersections. TSP has the potential to improve transit reliability, efficiency, and mobility. Preemptive control is designed and operated to give the most important classes of vehicles the right of way at and through a signal. Signal priority and preemption are also CV applications defined within the CVRIA. See CV Mobility Traffic Signals for more details.

Performance Metrics: Mobility ⇒ travel time, travel time reliability, throughput References:

https://ops.fhwa.dot.gov/publications/fhwahop08024/fhwa\_hop\_08\_024.pdf http://www.state.nj.us/transportation/refdata/research/reports/FHWA-NJ-2004-013.pdf http://local.iteris.com/cvria/html/applications/applications.html http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

6. Active Parking Management: Active Parking Management is a part of Active Transportation and Demand Management. The goal of active parking management is to provide timely and accurate parking availability information to travelers in need of parking. The parking information includes information on spaces available and best route to access parking. Systems can also include parking reservation and payment components.

Performance Metrics: Mobility ⇒ travel time, travel time reliability; System/Agency Efficiency References:

http://ops.fhwa.dot.gov/atdm/approaches/apm.htm

http://ops.fhwa.dot.gov/publications/fhwahop12033/fhwahop12033.pdf

http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

7. Commercial Vehicle Operations (CVO): CVO refers to a range of technologies intended to improve safety and efficient movement of freight by truck. CVO technologies cover weight and dimension permitting, weigh station by-passing and enforcement, tax collection and apportionment, driver rules monitoring and enforcement, and vehicle safety monitoring and enforcement. New technology applications for CVO include container tracking and theft recovery as well as Truck Parking Availability Systems (TPAS) and FRATIS.

Performance Metrics: Safety ⇒ Crashes; Mobility ⇒ travel time, travel time reliability; System/Agency Efficiency References:

See 1, 8, 9, 11 in this section

http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

8. Virtual Weigh-In Motion (VWIM): The VWIM is used to collect information on numbers and weights of commercial vehicles moving along a roadway at normal speeds. This allows planners and designers to ensure the roadway network, pavement and bridges serve freight traffic effectively. VWIM is also used to identify potential weight violators. When a VWIM detects a potentially overweight vehicle, a message can be transmitted to a law enforcement officer who can verify the weight with a portable scale. A second use for VWIM is in conjunction with a truck scale on an arterial. If a VWIM detects a potentially overweight vehicle, the VWIM can activate a DMS that notifies the trucker to enter the weigh station to be weighed.

Performance Metrics: Mobility ⇒ travel time, travel time reliability; System/Agency Efficiency References:

http://ops.fhwa.dot.gov/publications/fhwahop09051/sec04.htm http://onlinepubs.trb.org/onlinepubs/archive/NotesDocs/20-07(254)\_AgencyBenefits.pdf http://apps.trb.org/cmsfeed/TRBNetProjectDisplay.asp?ProjectID=2335 http://d2dtl5nnlpfr0r.cloudfront.net/tti.tamu.edu/documents/TTI-2015-8.pdf http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

**9. Freight Tracking System:** Freight tracking, similar to VWIM, has two primary objectives. The first is for roadway network planning, design and maintenance. Knowing where the loads originate and terminate allows freight routes to be identified. The second objective is for theft detection and enforcement. If a truck or container has a designated origination, route and destination, any deviations from the planned route without dispatcher intervention would be flagged as a potential theft. When theft detection occurs in real-time, probability of capture and recovery are much higher.

Performance Metrics: Mobility ⇒ travel time reliability; System/Agency Efficiency References:

http://d2dtl5nnlpfr0r.cloudfront.net/tti.tamu.edu/documents/TTI-2015-8.pdf http://ops.fhwa.dot.gov/Freight/intermodal/efmi/electronic.pdf

http://ops.fhwa.dot.gov/freight/

http://local.iteris.com/cvria/html/applications/app32.html#tab-3

http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

**10. Walk Smart/Bike Smart:** Walk smart/bike smart refers to a number of low and high technology approaches to increasing walking and bicycle usage. For this TSM&O plan, pedestrian and bicycling safety are incorporated in the CV signal applications. Pedestrian in Signalized Crosswalk (vehicle detects pedestrian) and Pedestrian Mobility (pedestrian signal priority) are CV apps.

Performance Metrics: Safety ⇒ Crashes; Mobility ⇒ travel time References:

http://local.iteris.com/cvria/html/applications/app51.html#tab-3

http://local.iteris.com/cvria/html/applications/app50.html#tab-3

http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

11. Truck Parking Availability System (TPAS): TPAS is a type of advanced parking management system specifically for commercial trucking. The goal of TPAS is to help truck drivers find parking quickly and efficiently when they need it. Truckers are allowed limited hours per day behind the wheel. TPAS allows truckers opportunity to maximize the number of hours moving freight down the road and minimizing time spent looking for parking for their safety-mandated non-driving times. TPAS parking availability information is conveyed to drivers by means of roadside signs and on-board displays. Parking availability is collected from parking sensors in public rest areas and other means from private truck stop operators.

Performance Metrics: Safety ⇒ Crashes; Mobility ⇒ travel time, travel time reliability References:

http://www.fdot.gov/research/completed\_proj/summary\_te/fdot-bdk80-977-14-rpt.pdf http://onlinepubs.trb.org/Onlinepubs/nchrp/nchrp\_syn\_317fm.pdf

https://www.michigan.gov/documents/mdot/MDOT\_Truck\_Parking\_Project\_Report\_528340\_7.pdf http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

12. Grade Crossing Notification System: The goal of a grade crossing notification system is to provide advance notification to travelers when an at-grade Highway-Rail Intersection (HRI) will be closed. Arterial DMS and static signs with flashers are used for advance notification, even before the gate arms begin to close. At a minimum, the notification system is used to slow down fast moving traffic of the pending closure. At best, the notification can allow vehicles to reroute to a nearby grade-separated route to avoid the closure. If the bypass route has traffic signals, the notification system can activate a bypass traffic signal timing and coordination plan to efficiently move traffic through the bypass. Performance Metrics: Safety ⇔ Crashes; Mobility ⇔ travel time, travel time reliability References:

https://www.federalregister.gov/documents/2012/06/12/2012-13843/systems-for-telephonic-notification-ofunsafe-conditions-at-highway-rail-and-pathway-grade-crossings http://safety.fhwa.dot.gov/xings/com\_roaduser/07010/

#### **Mobility-Centric Tool Definitions**

1. SunGuide Software: Florida's statewide ITS software started with freeway management but has arterial and connected vehicle applications.

Performance Metrics: Safety ⇒ Secondary Crashes; Mobility ⇒ travel time, travel time reliability, throughput; System/ Agency Efficiency

**References:** 

http://www.sunguidesoftware.com/

http://www.fdot.gov/traffic/its/projects\_arch/pdf/2014-SG-Brochure.pdf

http://www.consystec.com/florida/state/web/html/proj/pr13.htm

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

2. Data Integration Video Aggregation System (DIVAS): Florida's statewide tool for collecting and sharing data with public and private partners engaged in some aspect of traffic management or traveler information. Performance Metrics: System/Agency Efficiency References:
http://www.ops.fbuva.dot.gov/plan4ops/teps/staol/

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

3. FL511: Florida's statewide website and telephone system for disseminating real-time traveler information. Performance Metrics: Safety ⇒ secondary crashes; Mobility ⇒ travel time, travel time reliability References:

http://www.fdot.gov/traffic/its/Projects\_Deploy/511.shtm http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

4. Dynamic Detour System (DDS): The goal of DDS is to collect real-time freeway and alternate route traffic conditions in order to provide real-time traveler information so travelers can exercise more control over their routes during planned and emergency lane or road closures. DDS provides tools to regional partners to effectively manage congestion during closures. A DDS is enhanced through a Decision-Support System (DSS) and ICM. The DSS would provide real-time information to stakeholders to make informed, timely and accurate network flow management decisions. Performance Metrics: Mobility ⇒ travel time, travel time reliability, throughput; System/Agency Efficiency References:

http://d2dtl5nnlpfr0r.cloudfront.net/tti.tamu.edu/documents/0-4023-P3.pdf http://northfloridatpo.com/images/uploads/docs/Dynamic\_Detour\_Final\_Report\_-\_without\_appendices.pdf http://www.fdot.gov/traffic/its/Projects\_Deploy/Special\_Projects/080925%20DMS%20Guidelines\_V1\_4\_final.pdf http://utcm.tamu.edu/publications/final\_reports/Kuhn\_10-01-54\_Interim.pdf http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

5. Active Arterial Management (AAM): AAM is applying freeway management practices to major urban arterials. The goal of AAM is to identify crashes, stalled vehicles, corridor backups, phase backups, and/or maintenance problems that impact safety and capacity as early as possible and to respond quickly and effectively. AAM requires collaboration between signal operations, signal maintenance, and emergency response, all of which have the goal to respond and complete their respective responsibilities as quickly as possible while complying with their overall mission and protocols. From a traffic operations perspective, AAM includes ensuring traffic signal timing and coordination are



optimized by time of day and day of week. Timing and coordination options include manually selecting phases to match traffic patterns or using ASCT or some combination of both. ATSPM are also commonly used to support AAM. AAM could also manual override to extend specific phases when needed.

Performance Metrics: Safety ⇒ Crashes, Secondary Crashes; Mobility ⇒ travel time, travel time reliability, throughput; System/Agency Efficiency

References:

http://ops.fhwa.dot.gov/arterial\_mgmt/

http://aii.transportation.org/Pages/AutomatedTrafficSignalPerformanceMeasures.aspx http://www.fdot.gov/traffic/ITS/ArterialManagement/FDOT\_ASCT.pdf https://www.fhwa.dot.gov/innovation/everydaycounts/edc-1/asct.cfm http://www.ops.fbwa.dot.gov/plan4ops/tops/stops//

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

6. Unified Payment System (UPS): The goal of UPS is to be able to reserve and purchase a door-to-door trip involving multiple modes of transportation, including parking provided from diverse parking suppliers, transit from multiple transit agencies, rental cars, tolls, bike share, and even taxis and ride share services, all as one transaction. This trip would be coordinated throughout the trip so that any connections or modal transfers would meet the traveler's schedule. The Integrated Multi-Modal Electronic Payment CV transit application uses connected vehicle roadside and vehicle systems to provide the electronic payment capability for toll systems, parking systems, and other areas requiring electronic payments.

Performance Metrics: Mobility 🗢 travel time, travel time reliability; System/Agency Efficiency References:

http://local.iteris.com/cvria/html/applications/app37.html#tab-3 http://local.iteris.com/itsarch/html/mp/mpapts04.htm http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

7. Integrated Corridor Management (ICM): The goal of ICM is to optimize the use of existing infrastructure by managing a transportation corridor as a system rather than using the more traditional approach of managing facilities or modes individually. ICM tools include TIM, work zone management, traffic signal timing, express lanes, real-time traveler information, and AAM. ICM helps maximize the capacity of all facilities and modes across the corridors and allows for greater mobility options and efficiency.

Performance Metrics: Safety ⇒ Crashes, Secondary Crashes; Mobility ⇒ travel time, travel time reliability, throughput; System/Agency Efficiency

References:

http://www.its.dot.gov/research\_archives/icms/index.htm

https://ops.fhwa.dot.gov/publications/fhwahop16035/index.htm

https://ops.fhwa.dot.gov/publications/fhwahop15018/index.htm

https://www.fhwa.dot.gov/publications/publicroads/10novdec/02.cfm

http://www.fdot.gov/research/Completed\_Proj/Summary\_TE/FDOT-BDK80-977-09-rpt.pdf

http://ntl.bts.gov/lib/47000/47600/47670/FHWA-JPO-12-075\_FinalPKG\_508.pdf

http://ntl.bts.gov/lib/50000/50600/50615/30B00211.pdf

http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

8. Signal Phase and Timing (SPaT): SPaT is a support application in the CVRIA that provides the current intersection signal phases. The current state of all lanes at a single intersection are provided as well as any preemption or priority. This application is used to support a variety of V2I Applications, including Connected Traffic Signals. Performance Metrics: Mobility ⇒ travel time, travel time reliability, throughput References:

http://local.iteris.com/cvria/html/applications/app67.html http://local.iteris.com/cvria/html/applications/app43.html#tab-3 http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

- **9. Connected Vehicle Mobility Traffic Signals:** CVRIA defines five distinct CV applications that relate to connected or smart traffic signals. Some feel that ultimately CAV will allow elimination of some if not all traffic signals. In the meantime, the five connected traffic signal applications in the CVRIA.
  - a. Emergency Vehicle Signal Preemption (EVP) Application: EVP application is a very high level of priority for emergency first responder vehicles. Historically, priority for emergency vehicles has been provided by special traffic signal timing strategies called preemption. The goal of EVP is to facilitate safe and efficient movement through intersections. As such, clearing queues and holding conflicting phases can facilitate emergency vehicle movement. For congested conditions, it may take additional time to clear a standing queue, so the ability to provide information in a timely fashion is important. In addition, transitioning back to normal traffic signal operations after providing EVP is an important consideration since the control objectives are significantly different. Performance Metrics: Safety ⇔ Crashes, Secondary Crashes; Mobility ⇔ travel time, travel time reliability References:

http://local.iteris.com/cvria/html/applications/app24.html#tab-3

b. Freight Signal Priority (FSP) Application: FSP provides traffic signal priority for freight and commercial vehicles traveling in a signalized network. The goal of the FSP application is to reduce stops, delays, to increase travel time reliability for freight traffic, and to enhance safety at intersections.

Performance Metrics: Safety ⇒ Crashes, Secondary Crashes; Mobility ⇒ travel time, travel time reliability References:

http://local.iteris.com/cvria/html/applications/app33.html#tab-3

http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

c. Intelligent Traffic Signal System (ISIG) Application: ISIG uses both vehicle location and movement information from CVs as well as infrastructure measurement of non-equipped vehicles to improve the operations of traffic signal control systems. The application utilizes the vehicle information to adjust signal timing for an intersection or group of intersections in order to improve traffic flow, including allowing platoon flow through the intersection. The application serves as an overarching system optimization application, accommodating other mobility applications such as TSP, FSP, EVP, and Pedestrian Mobility to maximize overall arterial network performance. In addition, the application may consider additional inputs such as environmental situation information or the interface (i.e., traffic flow) between arterial signals and ramp meters.

Performance Metrics: Mobility ⇒ travel time, travel time reliability, throughput References:

http://local.iteris.com/cvria/html/applications/app43.html#tab-3 http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

d. Pedestrian Mobility Application: Pedestrian Mobility will integrate traffic and pedestrian information from roadside or intersection detectors and new forms of data from wirelessly connected, pedestrian (or bicyclist) carried mobile devices (nomadic devices) to request dynamic pedestrian signals or to inform pedestrians when to cross and how to remain aligned with the crosswalk based on real-time SPaT and MAP information. The MAP application provide accurate location of lanes, sidewalks, vehicles and pedestrians with a pedestrian mobility application on a mobile device. In some cases, priority will be given to pedestrians, such as persons with disabilities who need additional crossing time, or in special conditions (e.g., weather) where pedestrians may warrant priority or additional crossing time. This application will enable a "pedestrian call" to be routed to the traffic controller from a nomadic device of a registered person with disabilities after confirming the direction and orientation of the roadway that this pedestrian is intending to cross. The application also provides warnings to the personal information device user of possible infringement of the crossing by approaching vehicles.

Performance Metrics: Mobility ⇒ travel time, travel time reliability References:

http://local.iteris.com/cvria/html/applications/app50.html#tab-3 http://local.iteris.com/cvria/html/applications/app67.html http://local.iteris.com/cvria/html/applications/app43.html#tab-3 http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

e. TSP Application: The TSP Application use V2I to allow transit vehicles to request a priority at one or a series of intersections. The application includes feedback to the transit driver indicating whether the signal priority has been granted or not. This application can contribute to improved operating performance of the transit vehicles by reducing the time spent stopped at a red light.

Performance Metrics: Mobility ⇒ travel time, travel time reliability References: http://local.iteris.com/cvria/html/applications/app79.html#tab-3

http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

10. Collision Avoidance Technology: Collision avoidance technology encompasses a range of CAV technologies such as adaptive cruise control, blind-spot warning, cross traffic alert systems, lane-keeping assistance, SPaT, and assistive or automatic braking. CV will play an important role in collision avoidance through V2I and V2V communication. The RTMC can warn travelers of hazardous conditions before the vehicle itself can detect the problem. Examples include work zones where lane-keeping assistance systems may not function fully, heavy fog or rain ahead, high winds, and lane or roadway closures due to traffic incidents. Until CAV is prevalent, it is still advisable to install speed detection and warning systems for sharp curves that may be prone to tipping trucks.

Performance Metrics: Safety  $\Rightarrow$  Crashes, Secondary Crashes; Mobility  $\Rightarrow$  travel time, travel time reliability, throughput References:

http://local.iteris.com/cvria/html/applications/applications.html http://local.iteris.com/cvria/html/applications/app13.html#tab-3 http://local.iteris.com/cvria/html/applications/app74.html#tab-3 http://local.iteris.com/cvria/html/applications/app67.html http://local.iteris.com/cvria/html/applications/app67.html http://local.iteris.com/cvria/html/applications/app73.html#tab-3 http://local.iteris.com/cvria/html/applications/app7.html#tab-3 http://local.iteris.com/cvria/html/applications/app7.html#tab-3 http://local.iteris.com/cvria/html/applications/app7.html#tab-3 http://local.iteris.com/cvria/html/applications/app7.html#tab-3 http://local.iteris.com/cvria/html/applications/app31.html#tab-3

11. Access Management: Traditional Access Management aims to reduce delay by matching land use access with travel demand on arterial highways. There also is a well-established correlation between access openings per mile and crash rates. In recent years travel demand management has been added as an access management tool. Through such concepts as ride sharing, flexible work hours, and telecommuting, demand for access to targeted congested facilities has been reduced. Technology can also be used to manage access. Tools such as dynamic route and mode assignment can reduce access to congested facilities by diverting travelers to underutilized routes or modes. Performance Metrics: Safety ⇒ Crashes; Mobility ⇒ travel time, travel time reliability References:

http://ops.fhwa.dot.gov/tdm/ref\_material.htm http://local.iteris.com/cvria/html/applications/app17.html#tab-3 http://local.iteris.com/itsarch/html/mp/mpatis04.htm https://ntl.bts.gov/lib/51000/51000/51051/FDOT-BDK80-977-30-rpt.pdf http://www.ops.fhwa.dot.gov/plan4ops/topsbctool/

12. Dynamic Pricing: Dynamic pricing, congestion pricing or peak load pricing, is another form of demand management. Traditional toll highways are less congested than freeways. The theory of dynamic pricing is to divert some trips to express service for a premium fee. The premium fee may be fixed by time of day or dynamically adjusted based on various congestion and travel time factors. Dynamic pricing can apply to express bus service or express lanes along a freeway.

Performance Metrics: Mobility ⇒ travel time, travel time reliability; System/Agency Efficiency References:

http://ops.fhwa.dot.gov/publications/congestionpricing/sec2.htm

http://local.iteris.com/itsarch/html/mp/mpatms25.htm

http://ops.fhwa.dot.gov/publications/congestionpricing/congestionpricing.pdf

http://www.itscosts.its.dot.gov/its/benecost.nsf/ByLink/CostDocs

#### APPENDIX B

#### Appendix B – RITIS Performance Measurement Tools

This appendix provides additional guidance on availability and use of RITIS performance measurement tools.

RITIS provides a number of data analysis tools and outputs. The table below highlights the tools and potential applications for each tool. The most common tools that support Strategic Plan Target assessment are presented in the table.

#### Table 1: RITIS Analysis Tools and Applications

<b>RITIS Tool</b>	Application	<b>RITIS Definition</b>	Data Used	
Planning Time Index	Compare routes or segments by time of day, day of week, monthly or annually.	Measure of travel time variability: PTI of 3.0 means a trip that normally takes 10 minutes will take 30 minutes 95% of the time.	Speed, Location and direction,	
Congestion	Compare routes or segments by time of day, day of week, monthly or annually.	Measured speed as a percentage of the free flow speed.		
Impact	Measure bottleneck duration.	Aggregation of queue length over time for congestion originating at each location in mile-minutes.	Length, Date and time	
Average Max Length	Measure bottleneck length.	Average maximum length, in miles, of queues formed by congestion originating at the location.	(5-minute intervals or longer).	
Bottleneck Ranking	Rank bottleneck locations on the roadway.	Ranking of positions (Impact is used by default).	-	

RITIS archives real-time traffic data collected from MVDS and real-time traffic data from HERE. RITIS analysis tools are available to identify problem locations and support before - and - after studies. This data was used for calculation of PTI and TTI in the ITS Performance Measures Annual Report.



Sample PTI Heat Map, I-75, Sundays, Oct '15 through Mar '16

Examples of the analytical tools include PTI assessments of routes by time of day, day of week, weekly, monthly and annually. Figure on the left shows monthly PTI results, or a "heat map," by direction, for I-75 in Sumter, Marion and Alachua Counties for Sundays from October 2015 through March 2016. Red areas indicate a PTI of 3.0 or higher, indicating conditions where 95% of the trips were 30 minutes or longer on a road segment where the travel time would normally be 10 minutes. In 2015, substantial portions of this segment of I-75 experienced PTI of 3.0 or higher for 8-12 hours on Sundays.

While not presented here, another "heat map" for Sundays in October 2016 shows very similar patterns to October 2015, with two of the five Sundays experiencing high PTI in the southbound direction from approximately noon to nine in the evening. Heat maps provide very understandable and useful images of traffic data for traffic engineering and TSM&O.

### APPENDIX C

AASTITUand TransportaAFCAutomated FarAMSArterial ManagASCTAdvanced SignATISAdvanced TravATMSAdvanced TravATSPMAutomated TravATSPMAutomated TravMAXAutonomous VAVAutonomous VAVLAutonomous VAVLAutomatic VehBSMBasic Safety MatC2CCenter to CenterCAVConnected andCBTComputer-BaseCCTVClosed-CircuitCBTConstruction EInspectionInspectionCHARTMaryland's CodAction ResponConCMMCapability MatConOpsConcept of OpCVConnected VehCVOCommercial VehDDSDynamic DetoDITS100% State ITSDIVASData IntegratioSystemSystemDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency Veh	Definition	Acronym	Definition
AASTITUand TransportaAFCAutomated FarAMSArterial ManagASCTAdvanced SignATISAdvanced TravATMSAdvanced TravATMSAdvanced TravMassuresAVAVAutomated TravMeasuresAVAVLAutonomous VAVLAutonomous VAVLAutomatic VehBSMBasic Safety MatC2CCenter to CentrCAVConnected andCBTComputer-BaseCCTVClosed-Circuit TCEIConstruction EInspectionInspectionCHARTMaryland's CordAction ResponCMMCapability MattConOpsConcept of OpCVConmercial VehDDSDynamic DetorDITS100% State ITSDIVASData IntegrationSystemDMSDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency VelFDOTFlorida Depart	Management	FIN	Financial Identification Numbers
AFCAutomated FarAMSArterial ManagASCTAdvanced SignATISAdvanced TravATMSAdvanced TravATMSAdvanced TraffATSPMAutomated TraMeasuresAVAVAutonomous VAVLAutomatic VehBSMBasic Safety MatC2CCenter to CenterCAVConnected andCBTComputer-BaseCCTVClosed-Circuit TCEIConstruction EInspectionCCHARTMaryland's CodAction ResponCCMMCapability MattConOpsConcept of OpCVConnected VehCVOCommercial VehDDSDynamic DetorDIVASData IntegraticSystemDMSDMSDynamic MessaDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle MEFCElectronic FareESSEnvironmentalEVPEmergency VehFDOTFlorida Depart	American Association of State Highway		Freeway Management Systems
AMSArterial ManageASCTAdvanced SignATISAdvanced TravATMSAdvanced TraffATSPMAutomated Tra MeasuresAVAutomated Tra MeasuresAVAutomated Tra MeasuresAVAutomated Tra MeasuresAVAutomated Tra MeasuresAVAutomated Tra MeasuresAVAutomated Tra MeasuresAVAutomated Tra MeasuresAVAutomated Tra MeasuresAVAutomated Tra MeasuresC2CCenter to Center Center to CenterCAVConnected and Construction E InspectionCEIConstruction E InspectionCHARTMaryland's Cord Action RespondCMMCapability Matt ConOpsConOpsConcept of Op CVCVOCommercial Ver CON DITSDIVASData Integration SystemDMSDynamic Deton DITSDIVASData Integration SystemDMSDynamic Messa District Traffic O DITOEDIVATDaily Vehicle N EFCESSEnvironmental EVPEVPEmergency VelFDOTFlorida Depart		FMTP	Freight Mobility & Trade Plan
ASCT Advanced Sign ATIS Advanced Trav ATMS Advanced Tra Measures AV Automated Tra Measures AV Autonomous V AVL Automatic Veh BSM Basic Safety Ma C2C Center to Center CAV Connected and CBT Computer-Base CCTV Closed-Circuit CBT Computer-Base CCTV Closed-Circuit CEI Construction E Inspection CHART Maryland's Cor Action Respon CMM Capability Mat ConOps Concept of Op CV Connected Veh CVO Commercial Ve DDS Dynamic Detor DITS 100% State ITS DIVAS Data Integratic System DMS Dynamic Mess DSRC Dedicated Sho DSS Decision-Supp DTOE District Traffic O DVMT Daily Vehicle M EFC Electronic Fare ESS Environmental EVP Emergency Veh FDOT Florida Depart		FRAITS	Freight Advanced Traveler Information
ATISAdvanced TravATMSAdvanced TraffATSPMAutomated Tra MeasuresAVAutonomous VAVAutonomous VAVLAutomatic VehBSMBasic Safety MeC2CCenter to CentrCAVConnected andCBTComputer-BaseCCTVClosed-CircuitCBTConstruction E InspectionCHARTMaryland's Coor Action ResponsCMMCapability MattConOpsConcept of OpCVConnected VehCVOCommercial VehDDSDynamic DetorDIVASData Integratic SystemDMSDynamic MessaDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic O DVMTDVMTDaily Vehicle MEFCElectronic FareESSEnvironmentalEVPEmergency VehFDOTFlorida Depart	ement Systems		System
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ATSPMAutomated Tra MeasuresAVAutonomous VAVLAutomatic VehBSMBasic Safety MaC2CCenter to CenterCAVConnected andCAVConnected andCBTComputer-BaseCCTVClosed-CircuitCEIConstruction E InspectionCHARTMaryland's Coor Action RespondCMMCapability MateConOpsConcept of OpCVConnected VehCVOCommercial VehDDSDynamic Detor SystemDIVASData Integratic SystemDMSDedicated ShoDSRCDedicated ShoDSRCDecision-SuppDTOEDistrict Traffic C Electronic FareESSEnvironmental EVPENOTFlorida Depart	eler Information System	FTE	Florida Turnpike Enterprise
AT SPINMeasuresAVAutonomous VAVLAutomatic VehBSMBasic Safety MeC2CCenter to CenterCAVConnected andCBTComputer-BaseCCTVClosed-CircuitCEIConstruction EInspectionCCHARTMaryland's CoorCMMCapability MattConOpsConcept of OpCVConnected VehCVOCommercial VehDDSDynamic DetorDITS100% State ITSDIVASData IntegraticSystemDASDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle MEFCElectronic FareESSEnvironmentalEVPEmergency VehFDOTFlorida Depart	fic Management Systems	FTP	Florida Transportation Plan
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BSMBasic Safety MaC2CCenter to CenterCAVConnected andCBTComputer-BaseCCTVClosed-CircuitCEIConstruction E InspectionCHARTMaryland's Cod Action ResponseCMMCapability MatriConOpsConcept of OpCVConnected VehCVOCommercial VehDDSDynamic DetorDITS100% State ITSDIVASData Integratic SystemDMSDynamic MessaDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic CDVMTDaily Vehicle MEFCElectronic FareESSEnvironmentalEVPEmergency VehFDOTFlorida Depart	Autonomous Vehicles		data and related services.
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CBTComputer-BaseCCTVClosed-CircuitCEIConstruction E InspectionCHARTMaryland's Cor Action ResponsionCMMCapability MattConOpsConcept of OpCVConnected VehCVOCommercial VehDDSDynamic DetorDITS100% State ITSDIVASData IntegrationSystemDSRCDASDedicated ShoDSSCDedicated ShoDTOEDistrict Traffic CDVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency VehFDOTFlorida Depart	er	ICM	Integrated Corridor Management
CCTVClosed-CircuitCEIConstruction E InspectionCHARTMaryland's Cor Action ResponsCMMCapability MatConOpsConcept of OpCVConnected VehCVOCommercial VehDVODynamic DetorDIVASData Integratic SystemDMSDynamic MessaDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic CDVMTDaily Vehicle MEFCElectronic FareESSEnvironmentalEVPEmergency VehFDOTFlorida Depart	d Automated Vehicles	ISIG	Intelligent Traffic Signal System
CEIConstruction E InspectionCHARTMaryland's Cor Action ResponsionCMMCapability MattConOpsConcept of OpCVConnected VehCVOCommercial VehCVOCommercial VehDDSDynamic DetorDITS100% State ITSDIVASData IntegrationDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency VehFDOTFlorida Depart	ed Training	ITE	Institute of Transportation Engineers
CEIInspectionCHARTMaryland's Cord Action ResponseCMMCapability Math Capability MathConOpsConcept of OpCVConnected VehCVOCommercial VehDVODynamic DetonDITS100% State ITSDIVASData Integration SystemDMSDynamic MessaDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic CDVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency VehFDOTFlorida Depart	Television	ITS	Intelligent Transportation Systems
CHARTMaryland's Coc Action ResponseCMMCapability MateConOpsConcept of OpCVConnected VerCVOCommercial VerDDSDynamic DetorDITS100% State ITSDIVASData IntegrationDMSDynamic MessaDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic OpDVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency VerFDOTFlorida Depart	ngineering and	ITSA	Intelligent Transportation Society of America
CHARTAction ResponsionCMMCapability MatrixConOpsConcept of OpCVConnected VehCVOCommercial VehDVODynamic DetorDITS100% State ITSDIVASData Integratic SystemDMSDynamic MessaDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency VehFDOTFlorida Depart	Maryland's Coordinated Highways		Interactive Voice Response
ConOpsConcept of OpCVConnected VehCVOCommercial VehDDSDynamic DetorDITS100% State ITSDIVASData Integratic SystemDMSDynamic MessaDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency VehFDOTFlorida Depart		LAN	Local-Area-Networks
CVConnected VehCVOCommercial VehDDSDynamic DetorDITS100% State ITSDIVASData IntegrationDIVASData IntegrationDMSDynamic MessaDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency VehFDOTFlorida Depart	urity Model	LAP	Local Agency Program
CVOCommercial VerDDSDynamic DetorDITS100% State ITSDIVASData IntegrationSystemDMSDMSDynamic MesserDSRCDedicated ShorDSSDecision-SuppDTOEDistrict Traffic OrDVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency Vehicle NFDOTFlorida Depart	erations	LCS	Lane Control Signals
DDSDynamic DetorDITS100% State ITSDIVASData Integration SystemDMSDynamic MessaDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency Vehicle NFDOTFlorida Depart	nicles		Moving Ahead for Progress in the 21st
DITS100% State ITSDITS100% State ITSDIVASData Integration SystemDMSDynamic MessaDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency VelFDOTFlorida Depart	hicle Operation	MAP-21	Century
DIVASData Integration SystemDMSDynamic MesseDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency Vehicle NFDOTFlorida Depart	ur System	MDOT	Maryland Department of Transportation
DIVASSystemDMSDynamic MessaDSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic CDVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency Vehicle DFDOTFlorida Depart	funds	MPO	Metropolitan Planning Organization
DSRCDedicated ShoDSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency Vehicle DFDOTFlorida Depart	on and Video Aggregation	MUTCD	Manual on Uniform Traffic Control Device
DSSDecision-SuppDTOEDistrict Traffic ODVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency VehFDOTFlorida Depart	age Signs	MVDS	Microwave Vehicle Detection Systems
DTOEDistrict Traffic ( DVMT)DVMTDaily Vehicle NEFCElectronic FareESSEnvironmentalEVPEmergency Vehicle NFDOTFlorida Depart	rt-Range Communication	NHS	National Highway System
DVMTDaily Vehicle MEFCElectronic FareESSEnvironmentalEVPEmergency VehicleFDOTFlorida Depart	ort Systems	NOCoE	National Operations Center of Excellence
EFC Electronic Fare ESS Environmental EVP Emergency Vel FDOT Florida Depart	Operation Engineer	O&M	Operations & Maintenance
ESS Environmental EVP Emergency Vel FDOT Florida Depart	liles Traveled	OBU	Vehicle On-Board Units
EVP Emergency Vel FDOT Florida Departi	Collection	ORT	Open Road Tolling
FDOT Florida Departi	Sensing Station	PD&E	Project Development and Environment
· · · · ·	hicle Preemption	PE	Preliminary Engineering
FHP Florida Highwa	ment of Transportation	PEG	Performance Enhancement Goals
		PFA	Priority Focus Area
FHWA Federal Highwa	ay Administration	P-PEG	Project-Performance Enhancement Goals
		PTI	Planning Time Index

## APPENDIX C

Acronym	Definition	Acronym	Definition
RCTO	Regional Concept of Transportation Operations	TSMCA	Traffic Signal Maintenance Compensation Agreement
REL	Reversible Express Lanes	TSOC	Traffic Signal Operation Center
RFID	Radio Frequency Identification	TSP	Transit Signal Priority
RISC	Rapid Incident Scene Clearance	TTI	Travel Time Index
	Regional Integrated Transportation	UF	University of Florida
DITIC	Information System; includes SunGuide,	UPS	Unified Payment System
RITIS	HERE, and other real-time data available to FDOT for analysis. Plan is to include	UPS	Uninterruptible Power Supply
	CV data via DIVAS in the future.	USDOT	United States Department of
RITSA	Regional Intelligent Transportation		Transportation
DM	System Architectures	USF	University of South Florida
RM	Ramp Metering	V2I	Vehicle to Infrastructure
RoS	Routes of Significance	V2V	Vehicle-to-Vehicle
RRSP	Road Ranger Service Patrol	VSL	Variable Speed Limits
RSE	Roadside Equipment	VWIM	Virtual Weigh-in-Motion
RTMC	Regional Traffic Management Center	WAN	Statewide ITS Wide-Area Network
RTSMIP	Real-Time System Management Information Program	WSDOT	Washington Department of Transportation
RWIS	Road Weather Information System	WWD	Wrong Way Driving
SELS	Statewide Express Lane Software		
SHS	State Highway System		
SIRV	Severe Incident Response Vehicles		
SIS	Strategic Intermodal System		
SMART	Specific, Measurable, Achievable/ Accountable, Relevant and Time-bound		
SOP	Standard Operating Procedure		
SPaT	Signal Phasing and Timing		
STAMP	Statewide Arterial Management Program		
STEP	Statewide TSM&O Excellence Program		
STEOO	State Traffic Engineering and Operation Office		
SWAT	Statewide Acceleration Transformation		
Targets	Target Goals		
TERL	Transportation Engineering Research Laboratory		
THEA	Tampa Hillsborough Expressway Authority		
TIM	Traffic Incident Management		
TMC	Traffic Management Center		
TPAS	Truck Parking Availability System		
TPO	Transportation Planning Organizations		
TSM&O	Transportation Systems Management and Operations		







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